

DEPARTMENT OF THE ARMY SOUTH PACIFIC DIVISION, U.S. ARMY CORPS OF ENGINEERS 1455 MARKET STREET SAN FRANCISCO, CALIFORNIA 94103-1399

1 6 JUN 2009

CESPD-PDC

MEMORANDUM FOR Commander, Sacramento District District, ATTN: CESPK-PD, Mr. Muha

Subject: Review Plan Approval for the American River Common Features, California, Flood Risk Management General Reevaluation Report

1. The attached Review Plan for the American River Common Features, California, Flood Risk Management General Reevaluation Report has been prepared in accordance with EC 1105-2-410.

2. The Review Plan will be made available for public comment, and the comments received will be incorporated into future revisions of the Review Plan. The Review Plan has been coordinated with the Flood Risk Management Planning Center of Expertise (PCX) of the South Pacific Division which is the lead office to execute this plan. For further information, contact the PCX, Mr. Thaut at 415-503-6852.

3. The Review Plan includes independent external peer review.

4. I hereby approve this Review Plan, which is subject to change as study circumstances require. This is consistent with study development under the Project Management Business Process. Subsequent revisions to this Review Plan or its execution will require new written approval from this office.

5 Encls

1. District Memo

- 2. Review Plan
- 3. FRM-PCX Memo
- 4. FRM-PCX Checklist
- 5. SPD Checklist

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COL, EN Commanding



DEPARTMENT OF THE ARMY U.S. ARMY ENGINEER DISTRICT, SACRAMENTO CORPS OF ENGINEERS 1325 J STREET SACRAMENTO, CALIFORNIA 95814-2922

CESPK-PD-W

MEMORANDUM FOR: Commander, South Pacific Division, ATTN: CESPD-PD-C, (Berresford)

SUBJECT: Request for Approval of Review Plan for the American River Common Features, California, Flood Risk Management General Reevaluation Report

1. In accordance with EC 1105-2-410, Review of Decision Documents, dated 22 August 2008, the subject Review Plan is provided for approval by the Commander, South Pacific Division (Enclosure 1). This is the first submittal of a Review Plan for the subject study.

2. This Review Plan is in compliance with the EC and has been coordinated with the applicable Planning Centers of Expertise (PCX). The PCX for Flood Risk Management is designated as the lead PCX, and as such, coordinated the Review Plan with the PCX for Ecosystem Restoration for certain model certifications. The PCX concurrence memorandum is provided as Enclosure 2. Also, enclosed is the SPD Review Plan checklist.

3. Please address any questions about this Review Plan to Mr. Andrew Muha (916-557-6756), who is a water resource project planner. Upon approval of this Review Plan, please provide notification to this office so we can post it to the Sacramento District public website. Upon posting of the approved Review Plan, the District will notify the vertical team. I appreciate your quick attention to this matter.

Sincerely,

E. Sott call

FRANCIS C. PICCOLA Chief, Planning Division

Encls

REVIEW PLAN

AMERICAN RIVER WATERSHED, CALIFORNIA COMMON FEATURES FLOOD RISK MANAGEMENT GENERAL REEVALUATION REPORT

SACRAMENTO DISTRICT

MARCH 2009

Revision 1 – N/A FRM-PCX Review

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REVIEW PLAN

AMERICAN RIVER WATERSHED, CALIFORNIA COMMON FEATURES FLOOD RISK MANAGEMENT GENERAL REEVALUATION REPORT SACRAMENTO DISTRICT

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REVIEW PLAN

AMERICAN RIVER WATERSHED, CALIFORNIA COMMON FEATURES FLOOD RISK MANAGEMENT GENERAL REEVALUATION REPORT SACRAMENTO DISTRICT

1. PURPOSE AND REQUIREMENTS

A. Purpose. This document outlines the Review Plan for the American River Watershed, California, Common Features, Flood Risk Management and Ecosystem Restoration General Reevaluation Report Engineering Circular (EC) *Peer Review of Decision Documents* 1105-2-408, dated 31 May 2005, (1) established procedures to ensure the quality and credibility of Corps decision documents by adjusting and supplementing the review process, and (2) required that documents have a peer review plan. That EC applies to all feasibility studies and reports and any other reports that lead to decision documents that require authorization by Congress. The American River Watershed, California, Common Features, General Reevaluation Report is anticipated to result in recommendations to Congress for reauthorization of a project and is therefore covered by this EC.

A subsequent circular, *Review of Decision Documents*, EC 1105-2-410, dated 22 August 2008, revises the technical and overall quality control review processes for decision documents. It formally distinguishes between technical review performed in-district (District Quality Control, "DQC") and out-of-district resources (formerly Independent Technical Review, "ITR," now Agency Technical Review, "ATR"). It also reaffirms the requirement for Independent External Peer Review (IEPR); this is the most independent level of review and is applied in cases that meet certain criteria where the risk and magnitude of a proposed project are such that a critical examination by a qualified team outside of the U.S. Army Corps of Engineers (USACE) is warranted.

B. Requirements. EC 1105-2-410 outlines the requirement of the three review approaches (DQC, ATR, and IEPR). EC 1105-2-408 provides guidance on Corps Planning Centers of Expertise (PCX) involvement in the approaches. This document addresses review of the decision document as it pertains to both approaches and planning coordination with the appropriate PCX. The American River Watershed, California, Common Features, General Reevaluation Report, will investigate flood risk management (FRM) issues in the study area. The non-Federal partners have expressed a strong desire that FRM be considered the primary focus of the feasibility study. Therefore, the PCX for FRM is considered to be the primary PCX for coordination. The GRR may include a recommendation for additional studies to address other remaining needs.

(1) District Quality Control. DQC is the review of basic science and engineering work products focused on fulfilling the project quality requirements defined in the American River Watershed, Common Features General Reevaluation Project Management Plan (PMP) for the study (to which this Review Plan will ultimately be appended). It is managed in the Sacramento District and may be conducted by in-house staff as long as the reviewers are not doing the work involved in the study, including contracted work that is being reviewed. Basic quality control tools include a Quality Management Plan (QMP) providing for seamless review, quality checks and reviews, supervisory reviews, Project Delivery Team (PDT) reviews, etc. Additionally, the PDT is responsible for a complete reading of the report to assure the overall integrity of the report, technical appendices and the recommendations before the approval by the District Commander. For the American River Watershed, Common Features, General Reevaluation Report, non-PDT members and/or supervisory staff will conduct this review for major draft and final products, including products provided by the non-Federal sponsors as in-kind services following review of those products by the PDT. It is expected that the Major Subordinate Command (MSC)/District QMP address the conduct and documentation of this fundamental level of review. A Quality Control Plan (QCP) is included in the PMP for the subject study and addresses DQC; DQC is not addressed further in this Review Plan. DQC is required for this study.

(2) Agency Technical Review. EC 1105-2-410 recharacterized ATR (which replaces the level of review formerly known as Independent Technical Review) is an in-depth review, managed within USACE, and conducted by a qualified team outside of the home district that is not involved in the day-to-day production of a project/product. The purpose of this review is to ensure the proper application of clearly established criteria, regulations, laws, codes, principles and professional practices. The ATR team reviews the various work products and assures that all the parts fit together in a coherent whole. ATR teams will be comprised of senior USACE personnel (Regional Technical Specialists (RTS), etc.) and may be supplemented by outside experts as appropriate. To assure independence, the leader of the ATR team shall be from outside the home MSC. EC 1105-2-408 requires that DrChecks https://www.projnet.org/projnet/) be used to document all ATR comments, responses, and associated resolution accomplished. This Review Plan outlines the proposed approach to meeting this requirement for the American river Watershed, California, Common Features, General Reevaluation Report. ATR is required for this study.

(3) Independent External Peer Review. EC 1105-2-410 recharacterized the external peer review process that was originally added to the existing Corps review process via EC 1105-2-408. IEPR is the most independent level of review, and is applied in cases that meet certain criteria where the risk and magnitude of the proposed project are such that a critical examination by a qualified team outside of USACE is warranted. IEPR is managed by an outside eligible organization (OEO) that is described in the Internal Review Code Section 501(c) (3), is exempted from Federal tax under Section 501(a), of the Internal Revenue Code of 1986; is independent; is free from conflicts of interest; does not carry out or advocate for or against Federal water resources projects; and has experience in establishing and administering IEPR panels. The scope of review will address all the underlying planning, engineering, including safety assurance, economics, and environmental analyses performed, not just one aspect of the project. This Review Plan outlines the planned approach to meeting this requirement for the American River Watershed, California, Common Features, General Reevaluation Report. IEPR is required for this study.

(4) Policy and Legal Compliance Review. In addition to the technical reviews, decision documents will be reviewed throughout the study process for their compliance with law and policy. These reviews culminate in Washington-level determinations that the recommendations in the reports and the supporting analyses and coordination comply with law and policy, and warrant approval or further recommendation to higher authority by the Chief of Engineers. Guidance for policy and legal compliance reviews is addressed further in Appendix H, ER 1105-2-100. Technical reviews described in EC 1105-2-410 are to augment and complement the policy review processes by addressing compliance with published Army polices pertinent to planning products, particularly polices on analytical methods and the presentation of findings in decision

documents. DQC and ATR efforts are to include the necessary expertise to address compliance with published planning policy. Counsel will generally not participate on ATR teams, but may at the discretion of the district or as directed by higher authority. When policy and/or legal concerns arise during DQC or ATR efforts that are not readily and mutually resolved by the PDT and the reviewers, the district will seek issue resolution support from the MSC and HQUSACE in accordance with the procedures outlined in Appendix H ER 1105-2-100. IEPR teams are not expected to be knowledgeable of Army and administration polices, nor are they expected to address such concerns. An IEPR team should be given the flexibility to bring important issues to the attention of decision makers. Legal reviews will be conducted concurrent with ATR of the preliminary, draft and final feasibility report and environmental impact statement.

(5) Planning Center of Expertise (PCX) Coordination. EC 1105-2-408 and EC 1105-2-410 outline PCX coordination in conjunction with preparation of the Review Plan. This Review Plan is being coordinated with the PCX for Flood Risk Management (FRM). The PCX for FRM is responsible for the accomplishment and quality of ATR and IEPR for the American River Watershed, California, Common Features, General Reevaluation Report. The IEPR will be coordinated by the PCX and managed by an Outside Eligible Organization (OEO).

(6) Review Plan Approval and Posting. In order to ensure the Review Plan is in compliance with the principles of EC 1105-2-410 and the MSC's QMP, the Review Plan must be approved by the applicable MSC, in this case the Commander, South Pacific Division (SPD). Once the Review Plan is approved, the Sacramento District will post it to its district public website and notify SPD and the PCX for FRM.

(7) Safety Assurance Review (SAR). In accordance with Section 2034 and 2035 of WRDA 2007, EC 11052-410, and pending additional guidance requires that all projects addressing flooding or storm damage reduction undergo a SAR during design and construction. Safety assurance factors (significant threat to human life, project cost thresholds, etc) must be considered in the planning and studies phases and in all reviews for those studies. Implementation guidance for Section 2034 and 2035 is under development and due May 2009. This study will address safety assurance factors, which at a minimum will be included in the draft report and appendixes for public and agency review. Prior to preconstruction engineering and design (PED) of the identified for construction, a PMP will be developed that will include SAR's with the selection of external panels to perform the independent external peer reviews during design <u>and</u> construction.

2. PROJECT DESCRIPTION

A. Decision Document. The purpose of the study is to identify flood-related issues in the American River Watershed, California, study area. The decision document will present planning, engineering, and implementation details of the recommended plan to allow final design and construction to proceed subsequent to approval of the recommended plan. The project is a General Reevaluation Report undertaken to evaluate structural and non-structural FRM measures including in-basin storage, re-operation of existing reservoirs, improvements to existing levees, construction of new levees, and other storage, conveyance and non-structural options. Because of the scope of the project an Environmental Impact Statement (EIS)/Environmental Impact Report (EIR) will be prepared. At direction from HQUSACE, the GRR is being cost shared 50 percent Federal, 50 percent non-Federal with the project sponsor, the State of California Central Valley Flood Protection Board (CVFPB). The CVFPB in turn has a local cooperation agreement with the Sacramento Area Flood Control Agency (SAFCA).

The basic authorizing Document for the Common Features (CF) project was the American River Watershed Supplemental Information Report dated 1996 (SIR) with a Chief of Engineers Report dated June 27, 1996. Congress authorized the CF project in WRDA 1996. The SIR identified 3 candidate plans with each of those plans including levee modifications on the American and Sacramento Rivers (not all the same for each plan), modifications to the telemetry system on the American River and a Flood Warning system on the American River. The authorized CF project included those modifications that were "common" to the candidate plans. The Chief's Report included a brief listing of the modifications that were believed to be necessary at that time.

Subsequent to the CF project being authorized a detailed analysis of the American and Sacramento Rivers was done to better determine the scope of the CF projects. The results of that analysis was described in the Supplemental Information Report (SIR), American River Watershed Project, California Main Report and SEIS/EIR Addendum (1st Addendum). That report made it clear that the levees on the American River and the east levees on the Sacramento River from Natomas Cross Canal to Freeport were all necessary to ensure that the authorized project would provide the performance expected by the authorization. Therefore, work on any of these levee reaches are within the authorized project area. All of the levees were evaluated using the Risk based procedures to determine where levee modifications were required. Based on this analysis a plan of improvement was developed for the levees on the American and Sacramento Rivers. The details of the modifications are identified in the 1st Addendum. The PCA for the CF project was signed on July 13, 1998 and referred to the SIR and 1st Addendum. Generally these were:

- Cutoff walls in about 24 miles of the American River Levees
- Modification and/or raising of 12 miles of levees on the Sacramento River d/s of Natomas Cross Canal
- 3 new telemetered gages on the American River u/s of Folsom Dam
- Modify the flood warning system d/s of Nimbus Dam

In WRDA 1999 Congress provided additional authorization for the CF project. This authorization included additional modifications (cutoff walls and/or raises) for American River Levees (not in the original 1996 authority) that would result in the safe passage of the emergency release from Folsom Dam of 160,000 cfs with appropriate freeboard. It also included the authority for the Corps to modify and raise the south levee of the Natomas Cross Canal to match the performance of the CF project on the Sacramento River adjacent to Natomas and to raise the North levee of the Cross Canal to be equivalent in height to the south levee of the Natomas Cross Canal. This authorization did not change anything in the 1996 authorization.

A 2nd Addendum to the SIR was developed to describe the authorized modifications to the CF project provided in WRDA 1999. An amendment to the PCA was signed in 2007 to add the features authorized in WRDA 1999.

Subsequent to the 2^{nd} Addendum being completed it was determined that the Sacramento River east levee from the American River to Freeport may be vulnerable to levee/foundation failures. This is based on new information not available prior to the 2^{nd} Addendum being completed. The analysis of this area is not complete but an analysis of several areas in the Pocket and Pioneer area resulted in a determination that they needed to be modified in order to provide the performance expected of the CF project. It was determined that modifications to these sites were within the original authority and have been constructed under the existing PCA. Therefore, to date the specifically identified areas of work within the overall CF project are those identified in the 1st Addendum, the 2^{nd} Addendum, and the sites in the Pocket and Pioneer area.

If modifications of sites on the American and/or the Sacramento River levees are determined to be needed in addition to those already specifically identified then these will need to be reviewed to determine if the current authority allows the new sites to be included or if new specific authority from Congress will be required. This will be addressed as part of the ongoing GRR study and appropriate recommendations included in the GRR.

B. Authorizations

Authorization for the American River Watershed Common Features project is provided by Section 101 of WRDA 1996 (Public Law 104-303) and Section 366 of WRDA 1999 (Public Law 106-53). Although portions of that project have been constructed, it is not completely constructed. Subsequent to authorization, additional information regarding deep under seepage of levees has become available. The project partners have requested additional investigation into the remaining flood-related issues in the study area. HQUSACE has determined that the subsequent investigation be pursued as a GRR.

C. General Site Description. The American River Common Features study area includes approximately 12 miles of the north and south banks of the American River immediately upstream from the confluence with the Sacramento River; approximately 12 miles of the east bank of the Sacramento River immediately downstream of the Natomas Cross Canal (NCC) to the confluence with the American River; and approximately 5 miles of the north and south bank of the NCC immediately upstream of the confluence with the Sacramento River. The project area also includes the improvements to the Natomas East Main Drainage Canal (NEMDC) and Pleasant Grove Creek Canal (PGCC). These features collect flows from Pleasant Grove, Dry, Robla, and Arcade Creeks (collectively referred to as the east side tributaries). The east bank of the Sacramento River downstream from the American River to Freeport, where the levee ties into Beach Lake Levee, the southern defense for Sacramento, is also included in the project area.

D. Project Scope. The study will focus on FRM alternatives in the Sacramento and Natomas area and consider flood related issues associated with the American and Sacramento Rivers. The non-Federal sponsor's focus is FRM for the City of Sacramento and surrounding area.

E. Problems and Opportunities. The primary flood-related problems in the study area stem from the potential for levee failure. Conservative estimates of potential direct flood damages in the Sacramento area alone exceed \$25 billion. In some areas, neighborhoods would experience flood depths of twenty feet or more when the levees fail. A flood of such magnitude and depth not only poses a serious risk to public health and safety, but it would cripple the State's economy, and the consequences of such an event would have far-reaching and long-term effects on the nation as well.

F. Potential Methods. Potential FRM measures range from modifying and/or increasing conveyance through raising and strengthening levees, widening channels and bypass areas, modifying weirs and bypasses. Non-structural floodplain management measures would also be considered.

G. Project Delivery Team. The PDT is comprised of those individuals directly involved in the development of the decision document. Individual contact information and disciplines are

presented in appendix B. In accordance with the PMP, it is planned that the non-Federal sponsors will contribute in-kind services for project management; public involvement, coordination and outreach; environmental and HTRW studies; GIS mapping and graphics; hydrology studies, hydraulic analysis; civil engineering; geotechnical studies; real estate; planning and report development; and participating in reviews. All in-kind work products will undergo review by the PDT for a determination of adequacy; products will ultimately undergo DQC and ATR. Some products will undergo IEPR (described later in the Review Plan).

H. Vertical Team. The Vertical Team includes District management, District Support Team (DST) and Regional Integration Team (RIT) staff as well as members of the Planning of Community of Practice (PCoP). Specific points of contact for the Vertical Team can be found in appendix B.

I. Model Certification. For the purposes of this RP section, planning models are defined as any models and analytical tools that planners use to define water resources management problems and opportunities, to formulate potential alternatives to address the problems and take advantage of the opportunities, to evaluate potential effects of alternatives and to support decision-making. It includes all models used for planning, regardless of their scope or source, as specified in the following sub-paragraphs. This RP section does not cover engineering models used in planning which will be certified under a separate process.

The computational models anticipated to be employed in the American River Common Features Project have either been developed by or for the USACE. Model certification and approval for all identified planning models will be coordinated through the PCX as needed. Project schedules and resources will be adjusted to address this process for certification and PCX coordination. Planning models that are potentially to be used are:

- 1 HEC-FDA: Version 1.3. This model, developed by the Corps' Hydrological Engineering Center, will assist the PDT in applying risk analysis methods for flood damage reduction studies as required by, EM 1110-2-1419. This program:
 - Provides a repository for both the economic and hydrologic data required for the analysis
 - o Provides the tools needed to understand the results
 - o Calculates the Expected Annual Damages and the Equivalent Annual Damages
 - Computes the Annual Exceedence Probability and the Conditional Non-Exceedence Probability
 - o Implements the risk-based analysis procedures contained in EM 1110-2-1619
- 2 IWR-Planning Suite (Certified). This software assists with the formulation and comparison of alternative plans. While IWR-PLAN was initially developed to assist with environmental restoration and watershed planning studies, the program can be useful in planning studies addressing a wide variety of problems. IWR-PLAN can assist with plan formulation by combining solutions to planning problems and calculating the additive effects of each combination, or "plan." IWR-PLAN can assist with plan comparison by conducting cost effectiveness and incremental cost analyses, identifying the plans which are the best financial investments and displaying the effects of each on a range of decision variables.
- 3 Various Habitat Evaluation Procedure models. The Ecosystem Restoration Planning Center of Expertise has responsibility for approving ecosystem output methodologies for

use in ecosystem restoration planning and mitigation planning. The Ecosystem PCX will need to certify or approve for use each regionally modified version of these methodologies and individual models and guidebooks used in application of these methods. The PDT will coordinate with the Ecosystem PCX during the study to identify appropriate models and certification approval requirements.

The following are considered to be engineering models as opposed to planning models and undergo a different review and approval process for usage. Engineering tools anticipated to be used in this study are:

- 1 HEC-HMS, Version 3.3: By applying this model the PDT is able to:
 - Define the watersheds' physical features
 - Describe the metrological conditions
 - o Estimate parameters
 - o Analyze simulations
 - Obtain GIS connectivity
- 2 MCACES version MII: This is a cost estimating model that was developed by Building Systems Design Inc. Crystal Ball risk analysis software will also be used.
- 3 HEC-ResSim, Version 3.0: This model predicts the behavior of reservoirs and to help reservoir operators plan releases in real-time during day-to-day and emergency operations. The following describes the major features of HEC-ResSim
 - o Graphical User Interface
 - o Map-Based Schematic
 - o Rule-Based Operations
- 4 HEC-RAS, Version 4.0: The function of this model is to complete one-dimensional hydraulic calculations for a full network of natural and man made channels. HEC-RAS major capabilities are:
 - o User interface
 - Hydraulic Analysis
 - o Data storage and Management
 - Graphics and reporting
- 5 FLO-2D, Version 2007: This model will be used for the overbank reaches.
- 6 Groundwater Modeling System (GMS), Version 6.5: This model is used to conduct seepage analysis.

Utexas, Version 4: This model is used to conduct slope stability analysis

3. AGENCY TECHNICAL REVIEW PLAN

The ATR for this study will be managed by the PCX; the ATR team has already been established and has participated in the Technical Review Strategy Session and the Review of the F3 Document. The ATR team has been approved by the PCX. For this GRR study, due to the heavy emphasis on flood risk management, the PCX for FRM will manage the ATR.

A. General. An ATR Manager has been designated for the ATR process. The ATR Manager is responsible for providing information necessary for setting up the review, communicating with the Study Manager, providing a summary of critical review comments, collecting grammatical and editorial comments from the ATR team (ATRT), ensuring that the ATRT has adequate funding to perform the review, facilitating the resolution of the comments, and certifying that the

ATR has been conducted and resolved in accordance with policy. ATR will be conducted for project planning, environmental compliance, economics, hydrology and reservoir operations, hydraulic design, civil design, geotechnical engineering, cost engineering, real estate, cultural resources; reviews of more specific disciplines may be identified if necessary.

B. ATR Team (ATRT). The ATRT is comprised of individuals that have not been involved in the development of the decision document and were chosen based on expertise, experience, and/or skills. The members roughly mirror the composition of the PDT and are predominantly from the Los Angeles District; the Plan Formulation and Geotechnical ATRT members are from Louisville District and St. Louis District, respectively. The 13 ATRT members are presented in Appendix B. The respective members have the following expertise/experience.

- Project Planning: Team member has experience with the civil works process, watershed level projects, current flood damage reduction planning and policy guidance, and has experience in plan formulation for multipurpose projects, specifically integrating measures for flood risk management, ecosystem restoration, recreation, watersheds, and planning in a collaborative environment.
- Environmental Compliance: Team member is experienced in NEPA/CEQA process and analysis, and has a biological or environmental background that is familiar with the project area and ecosystem restoration.
- Economics: Team member is experienced in civil works and related flood risk reduction projects, and have a thorough understanding of HEC-FDA.
- Hydrology and reservoir operations Team member is an expert in the field of hydrology and reservoir operations, application of detention / retention basins, effects of best management practices and low impact development on hydrology, approaches that can benefit water quality, and extensive experience with Corps hydrologic models.
- Hydraulic Design Team member is an expert in the field of urban hydraulics, has a thorough understanding of the dynamics of the both open channel flow systems, and enclosed systems, application of levees and flood walls in an urban environment with space constraints. The team member has an understanding of computer modeling techniques that will be used for this project (HEC-HMS, HEC-RAS, UNET, and TABS).
- Civil Design Team member has experience in utility relocations, positive closure requirements and internal drainage for levee construction, and application of non-structural flood damage reduction, specifically flood proofing. The team member is a certified professional engineer.
- Geotechnical Engineering Team member is experienced in levee & floodwall design, post-construction evaluation, and rehabilitation. The team member is a certified professional engineer.
- Cost Engineering Team member should be familiar with cost estimating for similar civil works projects using MCACES version MII. Team member will be a Certified Cost Technician, Certified Cost Consultant, or Certified Cost Engineer. A separate process and coordination is also required through the Walla Walla District DX for cost engineering.
- Real Estate Team member is experienced in federal civil work real estate laws, policies and guidance.
- Cultural Resources Team member is experienced in cultural resources and tribal issues, regulations, and laws

C. Communication. The communication plan for the ATR is as follows:

(1) The team will use DrChecks to document the ATR process. The Study Manager will facilitate the creation of a project portfolio in the system to allow access by all PDT and ATRT members. An electronic version of the document, appendices, and any significant and relevant public comments shall be posted in Word format at: <u>ftp://ftp.usace.army.mil/pub/</u> at least one business day prior to the start of the comment period.

(2) The PDT shall send the ATR manager one hard copy (with color pages as applicable) of the document and appendices <u>for each ATRT member</u> such that the copies are received at least one business day prior to the start of the comment period.

(3) The PDT shall host an ATR kick-off meeting virtually to orient the ATRT during the first week of the comment period. If funds are not available for an on-site meeting, the PDT shall provide a presentation about the project, including photos of the site, for the team.

(4) The Study Manager shall inform the ATR manager when all responses have been entered into DrChecks and conduct a briefing to summarize comment responses to highlight any areas of disagreement.

(5) A revised electronic version of the report and appendices with comments incorporated shall be posted at <u>ftp://ftp.usace.army.mil/pub/</u> for use during back checking of the comments.

(6) Team members shall contact ATRT members or leader as appropriate to seek clarification of a comment's intent or provide clarification of information in the report. Discussions shall occur outside of DrChecks but a summary of discussions may be provided in the system.

(7) Reviewers will be encouraged to contact PDT members directly via email or phone to clarify any confusion. DrChecks shall not be used to post questions needed for clarification.

(8) The ATRT, the PDT, and the vertical team shall conduct an after action review (AAR) no later than 2 weeks after the policy guidance memo is received from HQUSACE for the for the AFB and draft reports.

D. Funding

(1) The PDT district shall provide labor funding by cross charge labor codes. Funding for travel, if needed, will be provided through government order. The Study Manager will work with the ATR manager to ensure that adequate funding is available and is commensurate with the level of review needed. The current cost estimate for this review is \$450,000. Any funding shortages will be negotiated on a case by case basis and in advance of a negative charge occurring.

(2) The team leader shall provide organization codes for each team members and a responsible financial point of contact (CEFMS responsible employee) for creation of labor codes.

(3) Reviewers shall monitor individual labor code balances and alert the ATRT Study Manager to any possible funding shortages.

E. Timing and Schedule

(1) Throughout the development of this document, the team will conduct seamless review to ensure planning quality.

(2) The ATR was convened early in the study and participated in the Technical Review Strategy Session (TRSS) with the PDT and DST in January 2008. The TRSS was to verify the basic plan of study and the rationale for key planning assumptions.

(3) The ATR will be conducted on the Feasibility Scoping Meeting documentation and assumptions; the Alternative Formulation Briefing documentation; the draft Feasibility Report; and if changes are made to the draft report, those changes will be reviewed in the Final Feasibility Report.

(4) A Value Engineering study will be conducted in the period between the F3 Conference (Feasibility Scoping Meeting) and the F4 Conference (Alternative Review Conference). The aim of the VE studies should be to ensure that the widest range of engineeringly feasible and cost efficient measures are considered and that alternatives formulated from those measures are not limited to those that first come to mind at the initiation of the study. Putting this step into the process ensures consideration of the fullest range of measures and alternatives. The results will be presented in the feasibility report – integrated into the discussion of the formulation of alternatives. In implementing this policy, the agency technical review team should act as the core of the feasibility VE team.

(5) The PDT will hold a "page-turn" session to review the draft report to ensure consistency across the disciplines and resolve any issues prior to the start of ITR. Writer/editor services will be performed on the draft prior to ATR as well.

(6) The ATR and IEPR process for this document will follow the basic timeline below. Actual dates will be scheduled once the period draws closer. All products produced for these milestones will be reviewed, including those produced as in-kind services by the non-Federal sponsors.

ATR a	nd IEPR	Timeline
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Task	Date
ATR Participation in TRSS	January 2008
ATR Feasibility Scoping Meeting material	January 2009
IEPR of Interim Materials (H&H, Geotech, Econ)	February 2009
ATR Alternatives Review Conference material ¹	June 2009
IEPR of Interim Materials (H&H, Geotech, Econ)	June 2009
ATR of Draft Report Comment Period	April 2010
Kickoff meeting	During 1 st week
ATR Comments	End 2 rd week
PDT Responses	End 3 rd week
Responses Back check	End 4 th week
Alternative Formulation Briefing (AFB)	March 2010
AFB Policy Memo Issued	March 2010
ATR Certification Draft Report	April 2010
IEPR of Draft Report	April 2010
Public Review of Draft Report	May 2010
ATR Certification Final Report	July 2010
ATR After Action	September 2010
Final District Report Review	July 2010

¹Required by the Major Subordinate Command.

F. Review

(1) ATRT responsibilities are as follows:

(a) Reviewers shall review conference material and the draft report to confirm that work was done in accordance with established professional principles, practices, codes, and criteria and for compliance with laws and policy. Comments on the report shall be submitted into DrChecks.

(b) Reviewers shall pay particular attention to one's discipline but may also comment on other aspects as appropriate. Reviewers that do not have any significant comments pertaining to their assigned discipline shall provide a comment stating this.

(c) Grammatical and editorial comments shall not be submitted into DrChecks. Comments should be submitted to the ATR manager via electronic mail using tracked changes feature in the Word document or as a hard copy mark-up. The ATR manager shall provide these comments to the Study Manager.

- (d) Review comments shall contain these principal elements:
 - 1 a clear statement of the concern
 - 2 the basis for the concern, such as law, policy, or guidance
 - 3 significance for the concern
 - 4 specific actions needed to resolve the comment

(e) The ATRT will determine if the "Critical" comment flag in DrChecks shall be used.

(2) PDT Team responsibilities are as follows:

(a) The team shall review comments provided by the ATRT in DrChecks and provide responses to each comment using "*Concur*", "*Non-Concur*", or "*For Information Only*". *Concur* responses shall state what action was taken and provide revised text from the report if applicable. *Non-Concur* responses shall state the basis for the disagreement or clarification of the concern and suggest actions to negotiate the closure of the comment.

(b) Team members shall contact the PDT and ATRT managers to discuss any "Non-Concur" responses prior to submission.

G. Resolution

(1) Reviewers shall back check PDT responses to the review comments and either close the comment or attempt to resolve any disagreements. Conference calls shall be used to resolve any conflicting comments and responses.

(2) Reviewers may "agree to disagree" with any comment response and close the comment with a detailed explanation. If reviewer and responder cannot resolve a comment, it should be brought to the attention of the ATR manager and, if not resolved by the ATR Manager, it should be brought to the attention of the planning chief who will need to sign the certification. ATRT members shall keep the ATR manager informed of problematic comments. The vertical team will be informed of any policy variations or other issues that may cause concern during HQ review.

H. Certification

To fully document the ATR process, a statement of technical review will be prepared. Certification by the ATR Manager and the Study Manager will occur once issues raised by the reviewers have been addressed to the review team's satisfaction and the final report is ready for submission for HQ review. Indication of this concurrence will be documented by the signing of a certification statement (Appendix A). A summary report of all comments and responses will follow the statement and accompany the report throughout the report approval process. An interim certification will be provided by the ATR team lead to indicate concurrence with the report to date until the final certification is performed when the report is considered final.

In addition, because of the critical need to establish the without-project hydrology early in a flood risk management planning study, the chief of the district element that is responsible for the hydrological analysis certified the hydrology on January 26, 2009, prior to the first milestone conference in the feasibility phase. This certification was included in the review documentation.

I. Alternative Formulation Briefing (AFB)

The AFB for this project will occur after the majority of the ATR comments have been resolved. It is possible that the briefing will result in additional technical or policy comments from high level reviewers for resolution. The resolution of significant policy comments may result in major changes to the document. Therefore, the ATR Manager will perform a brief review of the report to ensure that technical issues are resolved.

4. INDEPENDENT EXTERNAL PEER REVIEW PLAN

This decision document will present the details of a feasibility study undertaken to evaluate structural and non-structural FRM and ER measures to address problems in the study area. EC 1105-2-408 set forth and EC 1105-2-410 reaffirmed thresholds that trigger IEPR: "In cases where there are public safety concerns, a high level of complexity, novel or precedent-setting approaches; where the project is controversial, has significant interagency interest, has a total project cost greater than \$45 million, or has significant economic, environmental and social effects to the nation, IEPR will be conducted." This study is not expected to contain influential scientific information nor be a highly influential scientific assessment. This study area is highly urbanized and consequently there are public safety concerns. The study will be highly complex because of the extensive river and bypass system; the existing levee system; and the high degree of urbanization. The project may have high stakeholder and resource agency interest due to the existence of encroachments and vegetation on existing levees. It can be assumed that the ultimate cost associated with a recommended plan is likely to be in the several billions of dollars range. For these reasons, IEPR will be conducted. IEPR is currently estimated to be approximately \$450,000. IEPR is a project cost. The IEPR panel review will be Federally funded. In-house costs associated with obtaining the IEPR panel contract as well as responding to IEPR comments will be cost shared expenses. It is not anticipated that the public, including scientific or professional societies, will be asked to nominate potential external peer reviewers.

Disciplines that are anticipated to undergo IEPR are geotechnical and hydraulic engineering, economics, and environmental. A total of six IEPR reviewers will be needed. Three geotechnical engineers may be needed; one with general geotechnical engineering expertise, one with expertise in geotechnical risk analysis, and one with expertise in seismic characterization of soil and analyses. The general geotechnical engineer should have extensive experience in the evaluation and design of flood control structures and levee embankments. The geotechnical risk analysis engineer should have extensive experience in the application of probabilistic methods to geotechnical aspects of flood damage reduction planning studies. The geotechnical seismic analysis panel member should have extensive experience in liquefaction evaluations of flood control structures. One reviewer will be needed for hydraulic engineering; this reviewer should be familiar with the Corps application of risk and uncertainty in flood risk management studies and also familiar with corps hydrologic and hydraulic computer models. One reviewer will be needed for economics; this reviewer will need experience with water resource economic evaluation and utilization of the HEC-FDA models. One reviewer will be needed for environmental analysis; this reviewer will be experienced in NEPA/CEQA process and analysis and should have experience with evaluating and conducting NEPA cumulative effects analysis for complex multi-objective public works projects. Work undertaken as part of these technical disciplines is considered to be highly complex due to the size of the study area as well as the existing complex river and bypass system in the study area. Specific factors for this determination are (1) the large population center; (2) the complex existing levee and water conveyance system; (3) through-levee seepage and under-levee seepage associated with the existing levees; (4) and the complex hydraulic system and associated floodplains. Of these products that will undergo IEPR, all will have been reviewed by the PDT and undergo DCQ and ATR prior to submittal for IEPR. This includes products that are produced by the non-Federal sponsors as in-kind services.

A. Project Magnitude. For reasons described in the preceding paragraphs, the magnitude of this project is determined as high.

B. Project Risk. This project is considered to have high overall risk. The potential for failure is high because of the complex nature of the study area. It will be important to make sound planning assumptions in application of all the modeling and judgment and to do so will require application of multiple levels of review. Public and agency input will be sought in order to minimize the potential for controversy. Uncertainty of success of the project ultimately will be low to moderate – if the proposed review processes are implemented - because the methods used for evaluating the project are standard and the concept of implementing proposed project features is not innovative.

C. Vertical Team Consensus. This Review Plan will serve as the coordination document to obtain vertical team consensus. Subsequent to PCX approval, the plan will be provide to the vertical team for approval. MSC approval of the plan will indicate vertical team consensus.

D. Products for Review. Interim products for hydrology, hydraulic, geotechnical design, economics, and environmental will be provided before the draft report is released for public review. The full IEPR panel will receive the entire draft feasibility report, environmental impact statement and all technical appendixes concurrent with public and agency review. The final report to be submitted by the IEPR panel must be submitted to the PDT within 60 days of the conclusion of public review. A representative of the IEPR panel must attend any public meeting(s) held during public and agency review of the draft report. The Sacramento District will draft a response to the IEPR final report and process it through the vertical team for discussion at the Civil Works Review Board (CWRB). An IEPR panel member must attend the CWRB. Following the CWRB, the Corps will issue final response to the IEPR panel and notify the public. The tentative schedule for IEPR activities is included in the table on page 12.

E. Communication and Documentation. The communication plan for the IEPR is as follows:

(1) The panel will use DrChecks to document the IEPR process. The Study Manager will facilitate the creation of a project portfolio in the system to allow access by all PDT and IEPR panel members. An electronic version of the document, appendices, and any significant and relevant public comments shall be posted in Word format at: <u>ftp://ftp.usace.army.mil/pub/</u> at least one business day prior to the start of the comment period.

The OEO will compile the comments of the IEPR panelists, enter them into DrChecks, and forward the comments to the District. The District will consult the PDT and outside sources as necessary to develop a proposed response to each panel comment. The District will enter the proposed response to DrChecks, and then return the proposed response to the panel. The panel will reply to the proposed response through the OEO, again using DrChecks. This final panel reply may or may not concur with the District's proposed response and the panels final response will indicate concurrence or briefly explain what issue is blocking concurrence. There will be no final closeout iteration. The District will consult the vertical team and outside resources to prepare an agency response to each comment. The initial panel comments, the District's proposed response will all be tracked and archived in DrChecks for the administrative record. However, only the initial panel comments and the final agency responses will be posted. This process will continue to be refined as experience shows need for changes. This is specifically in accordance with the EC 1105-2-410 Frequently Asked Questions, dated 3 November 2008

(2) The PDT shall send each IEPR panel member one hard copy (with color pages as applicable) of the document and appendices such that the copies are received at least one business

day prior to the start of the comment period.

(3) The Study Manager shall inform the IEPR panel when all responses have been entered into DrChecks and conduct a briefing to summarize comment responses to highlight any areas of disagreement.

(4) A revised electronic version of the report and appendices with comments incorporated shall be posted at <u>ftp://ftp.usace.army.mil/pub/</u> for use during back checking of the comments.

(5) PDT members shall contact IEPR panel members as appropriate to seek clarification of a comment's intent or provide clarification of information in the report. Discussions shall occur outside of DrChecks but a summary of discussions may be provided in the system.

(6) The IEPR panel shall produce a final Review Report to be provided to the PDT not later than 60 days after the close of the public and agency review of the draft report. This report shall be scoped as part of the effort to engage the IEPR panel. The Sacramento District will draft a response report to the IEPR final report and process it through the vertical team for discussion at the CWRB. Following direction at the CWRB and upon satisfactorily resolving any relevant follow-on actions, the Corps will finalize its response to the IEPR Review Report and will post both the Review Report and the Corps final responses to the public website.

F. Funding

As required, an individual who is independent of the PDT prepared the scope for the IEPR and developed an Independent Government Estimate. The Sacramento District will provide funding to the IEPR panel.

5. PUBLIC AND AGENCY REVIEW

The public and agencies will have multiple opportunities to participate in this study. The earliest opportunity was as part of the public scoping process during the first year of the study. Public review of the draft feasibility report will occur after issuance of the AFB policy guidance memo and concurrence by HQUSACE that the document is ready for public release. As such, public comments other than those provided at any public meetings held during the planning process will not be available to the review teams. Public review of the draft report will begin approximately 1 month after the completion of the ATR process and policy guidance memo. The period will last a minimum of 45 days as required for an Environmental Impact Statement. One or more public workshops will be held during the public and agency review period. Comments received during the public comment period for the draft report could be provided to the IEPR team prior to completion of the final Review Report and to the ATRT before review of the final Decision Document. The public review of necessary state or Federal permits will also take place during this period. A formal State and Agency review will occur concurrently with the public review. However, it is anticipated that intensive coordination with these agencies will have occurred concurrent with the planning process. Upon completion of the review period, comments will be consolidated in a matrix and addressed, if needed. A comment resolution meeting will take place if needed to decide upon the best resolution of comments. A summary of the comments and resolutions will be included in the document. A plan for public participation will be developed early in the study which might identify informal as well as additional formal forums for participation in the study.

6. PCX COORDINATION

The appropriate PCX for this document is the National Flood Risk Management Center of Expertise located at SPD. The PCX for FRM will coordinate with the National Ecosystem Restoration Planning Center of Expertise at MVD, as appropriate. This Review Plan will be submitted to the PCX for FRM Director, Eric Thaut, for review and comment. Since it was determined that this project is high risk, an IEPR will be required. The IEPR review will be managed by the OEO. The ATR team has been established as discussed in paragraph 3.b. above. The approved Review Plan will be posted to the Sacramento District's public website. Any public comments on the Review Plan will be collected by the Sacramento District for resolution and incorporation if needed.

7. APPROVALS

The PDT will carry out the Review Plan as described. The Lead planner will submit the Review Plan to the FRM-PCX for review and recommendation for approval. After FRM-PCX review and recommendation, the PDT District Planning Chief will forward the Review Plan to their respective MSC for commander approval. Formal coordination with FRM-PCX will occur through the PDT District Planning Chief.

The Review Plan is a "living document" and shall be updated as needed during the study process. The FRM-PCX shall be provided an electronic copy of any revised approved Review Plan. The PDT shall follow their DSTs guidance for processing revised review plans for their respective MSCs.

8. POINTS OF CONTACT

Questions about this Review Plan may be directed to Mr. Andrew T. Muha, Sacramento District Project Delivery Team Planning contact, at (916) 557-6756, or <u>andrew.t.muha@usace.army.mil</u>, or to Mr. Eric Thaut, Program Manager for the Planning Center of Expertise for Flood Risk Management, at (415) 503-6852, or <u>eric.w.thaut@usace.army.mil</u>.

REVIEW PLAN

AMERICAN RIVER WATERSHED, CALIFORNIA COMMON FEATURES FLOOD RISK MANAGEMENT GENERAL REEVALUATION REPORT SACRAMENTO DISTRICT

APPENDIX A STATEMENT OF TECHNICAL REVIEW

COMPLETION OF AGENCY TECHNICAL REVIEW AMERICAN RIVER WATERSHED, CALIFORNIA COMMON FEATURES FLOOD RISK MANAGEMENT GENERAL REEVALUATION REPORT, ENVIRONMENTAL IMPACT STATEMENT/ENVIRONMENTAL IMPACT REPORT AND APPENDICES

The Sacramento District has completed the project implementation report (feasibility report), environmental impact statement/environmental impact report and appendices of the American River Watershed, California, Common Features, General Reevaluation Report. Notice is hereby given that an agency technical review, that is appropriate to the level of risk and complexity inherent in the project, has been conducted as defined in the Review Plan. During the agency technical review, compliance with established policy principles and procedures, utilizing justified and valid assumptions, was verified. This included review of: assumptions, methods, procedures, and material used in analyses; alternatives evaluated; the appropriateness of data used and level obtained; and reasonableness of the result, including whether the product meets the customer's needs consistent with law and existing Corps policy. The ATR was accomplished by an agency team composed of staff from multiple districts. All comments resulting from the ATR have been resolved.

TBD

Michael Hallisy Team Leader, American River Common Features General Reevaluation Report Agency Technical Review Team Date

CERTIFICATION OF AGENCY TECHNICAL REVIEW

A summary of all comments and responses is attached. Significant concerns and the explanation of the resolution are as follows:

(Describe the major technical concerns, possible impact and resolution)

As noted above, all concerns resulting from the independent technical review of the project have been fully resolved.

Francis C. Piccola Chief, Planning Division Date

REVIEW PLAN

AMERICAN RIVER WATERSHED, CALIFORNIA COMMON FEATURES FLOOD RISK MANAGEMENT GENERAL REEVALAUTION REPORT

SACRAMENTO DISTRICT

APPENDIX B

PRODUCT DELIVERY TEAM

Name	Discipline	Phone	Email
Dan Tibbitts	Project Manager	916-557-7372	Dan.P.Tibbitts@usace.army.mil
Jane Ruhl	Study Manager/Planning	502-315-6862	Jane.C.Ruhl@usace.army.mil
Andrew Muha ¹	Plan Formulator	916-557-6756	Andrew.T.Muha@usace.army.mil
Mary Perlea	Geotechnical Engineer	916-557-7185	Mary.P.Perlea@usace.army.mil
Ethan Thompson	Tech Lead/Hydraulic Engineer	916-557-7142	Ethan.A.Thompson@usace.army.mil
Jesse Schlunegger	Hydraulic Engineer	916-557-6777	Jesse.J.Schlunegger@usace.army.mil
Mark Boedtker	Tech Lead/Civil Engineer	916-557-6637	Markus.S.Boedtker@usace.army.mil
Laurine White	Hydrologist	916-557-7133	Laurine.LWhite@usace.army.mil
Marchia Bond	Hydrologist	916-557-7127	Marchia.V.Bond@useace.army.mil
Elizabeth Holland	Environmental Specialist	916-557-6763	Elizabeth.G.Holland@usace.army.mil
Melissa Montag	Cultural Resource Specialist	916-557-7907	Melissa.L.Montag@usace.army.mil
Timi Shimabukuro	Economics	916-557-5313	Timi.R.Shimabukuro@usace.army.mil
Gary Bedker	Economics	916-557-6707	Gary.M.Bedker@usace.army.mil
Kurt Keilman	Economics	916-557-7386	Kurt.Keilman@usace.army.mil
Sherman Fong	Cost Engineering	916-557-6983	Sherman.C.Fong@usace.army.mil
Patrick Dwyer	Real Estate/Lands	916-557-7802	Patrick.S.Dwyer@usace.army.mil
Ken Regaldo	Surveys and Mapping	916-557-6659	Kenneth.RegaldoJr@usace.army.mil
Elizabeth Wegenka	GIS Specialist	916-557-7640	Elizabeth.A.Wegenka@usace.army.mi
Jim Henriksen	Cadastral Specialist/RE	916-557-7286	James.D.Henriksen@usace.army.mil
Johanna Garrett	Budget Analyst	916-557-7890	Johanna.E.Garrett@usace.army.mil
Andie Everhart	P2 Unit	916-557-7271	Andrea.L.Everhart@usace.army.mil

¹ Primary contact for this Review Plan.

Name	Discipline	Years of Relevant Experience	Phone	Email
Roger Setters	ATR Chair/Plan Formulation	20	502-315-6891	Roger.D.Setters@usace.army.mil
Michael Hallisy	Economics	12	213-452-3815	Michael.JHallisy@usace.army.mil
Nedenia Kennedy	Environmental Coordinator	20	213-452-3856	Nedenia.L.Kennedy@usace.army.mil
Tiffany Kayama	Biologist	6	213-452-3845	Tiffany.R.Kayama@usace.army.mil
Steven Dibble	Cultural Resources/Archaeologist	18	213-452-3849	Steven.D.Dibble@usace.army.mil
Shih Chieh	Hydrologic Engineer	28	213-452-3571	Shih.H.Chieh@usace.army.mil
Glenn Mashburn	Hydraulic Engineer	31	213-452-3549	Glenn.M.Mashburn@usace.army.mil
TBD	Cost Engineering ¹	TBD	TBD	
Michael Navin	Geotechnical Engineering	17	314-331-8440	Michael.P.Navin@usace.army.mil
Francis Omoregie	Material Engineer	20	213-452-3799	Francis.A.Omoregie@useace.army.mil
Huma.Nisar	Civil Engineer	12	213-452-3665	Huma.M.Nisar@usace.army.mil
Steven Gale	Real Estate	20	602-640-2016 x265	Steven.R.Gale@usace.army.mil

AGENCY TECHNICAL REVIEW TEAM

¹The cost engineering team member nomination will be coordinated with the NWW Cost Estimating Center of Expertise as required. That PCX will determine if the cost estimate will need to be reviewed by PCX staff.

INDEPENDENT EXTERNAL PEER REVIEW PANEL

Name	Discipline	Phone	Email
TBD	Hydraulic Design		
TBD	Geotechnical Engineering		
TBD	Economics		
TBD	Environmental		

VERTICAL TEAM

Name	Discipline	Phone	Email
Karen Berresford	District Support Team Mgr	415-503-6557	Karen.G.Berresford@usace.army
Ken Zwickl	Regional Integration Team	202-761-4085	Kenneth.J.Zwickl;@usace.army.

PLANNING CENTER OF EXPERTISE FLOOD RISK MANAGEMENT

Discipline	Phone	Email
Program Manager, PCX Flood		
Risk Management	415-503-6852	Eric.W.Thaut@usace.army.mil
	Program Manager, PCX Flood Risk Management	Program Manager, PCX Flood Risk Management 415-503-6852

Primary PCX is FRM, who will coordinate with PCX for Ecosystem Restoration if necessary.

FRM-PCX Concurrence Memo

CESPD-PDS-P

MEMORANDUM FOR Andrew Muha, Sacramento District

SUBJECT: American River Watershed, California, Common Features Flood Risk Management General Evaluation Study Review Plan

1. The Flood Risk Management Planning Center of Expertise (FRM-PCX) has reviewed the Review Plan (RP) for the subject study and concurs that the RP satisfies peer review policy requirements outlined in Engineering Circular (EC) 1105-2-410 Review of Decision Documents, dated 22 August 2008. The FRM-PCX will coordinate with the District to finalize the Agency Review (ATR) team members and identify an ATR lead from outside of SPD per the requirements of EC 1105-2-410.

2. The review was performed by Shawneen O'Neill of Tulsa District. The RP checklist documenting the review is attached.

3. The FRM-PCX recommends the RP for approval by the MSC Commander. Upon approval of the RP, please provide a copy of the approved RP, a copy of the MSC Commander approval memorandum, and the link to where the RP is posted on the District website to Eric Thaut, Program Manager for the FRM-PCX (eric.w.thaut@usace.army.mil) and Miki Fujitsubo, lead Regional Technical Specialist for the FRM-PCX (miki.fujitsubo@usace.army.mil).

4. Thank you for the opportunity to assist in the preparation of the RP. Please coordinate the ATR, Independent External Peer Review (IEPR), and Model Certification efforts outlined in the RP with me at 415-503-6852.

E. That

Encl

Eric Thaut Program Manager, FRM-PCX

Review Plan Checklist For Decision Documents

Date: 9 April 2009 Originating District: CESPK Project/Study Title: American River Common Features Project/General Reevaluation Report PWI #: District POC: Andrew Muha - 916-557-6756 PCX Reviewer: Shawneen O'Neill (SWT), Eric Thaut (SPD)

Please fill out this checklist and submit with the draft Review Plan when coordinating with the appropriate PCX. Any evaluation boxes checked 'No' indicate the RP may not comply with ER 1105-2-410 (22 Aug 2008) and should be explained. Additional coordination and issue resolution may be required prior to MSC approval of the Review Plan.

	REQUIREMENT	REFERENCE	EVALUATION
1. Is the Review Plan (RP) a stand alone document?		EC 1105-2-410, Para 8a	Yes 🖂 No 🗌
a.	Does it include a cover page identifying it as a RP and listing the project/study title, originating district or office, and date of the plan?		a. Yes ⊠ No □ b. Yes ⊠ No □ c. Yes ⊠ No □
-	Does it include a table of contents? Is the purpose of the RP clearly stated and EC 1105-2-410 referenced?		 c. Yes ⊠ No □ d. Yes ⊠ No □ e. Yes ⊠ No □
d.	Does it reference the Project Management Plan (PMP) of which the RP is a component?		f. Yes ⊠ No □ g. Yes ⊠ No □
e.	Does it succinctly describe the three levels of peer review: District Quality Control (DQC), Agency Technical Review (ATR), and Independent Technical Peer Review (IEPR)?		Comments: c. EC 1165-2-209 is used in place of EC 1105-2-410; EC 410 should be referenced until EC 209 is officially issued.
f.	Does it include a paragraph stating the title, subject, and purpose of the decision document to be reviewed?		ATM Response - EC 209 was replaced with EC 410
g.	Does it list the names and disciplines of the Project Delivery Team (PDT)?*	EC 1105-2-410, Appendix B, Para 4a	SAO Response:OK.
memb appen	It is highly recommended to put all team er names and contact information in an dix for easy updating as team members e or the RP is updated.		

2. Is the RP detailed enough to assess the necessary level and focus of peer review?	EC 1105-2-410, Appendix B, Para 3a	Yes 🖂 No 🗌
a. Does it indicate which parts of the study will likely be challenging?	EC 1105-2-410, Appendix B, Para 3a	a. Yes ⊠ No □ b. Yes ⊠ No □
b. Does it provide a preliminary assessment	EC 1105-2-410,	c. Yes ⊠ No □
of where the project risks are likely to occur and what the magnitude of those risks might be?	Appendix B, Para 3a	d. Yes 🛛 No 🗌
 c. Does it indicate if the project/study will include an environmental impact statement 	EC 1105-2-410 Para 7c & 8f	e. Yes ⊠ No □ Comments: OK
(EIS)? Is an EIS included? Yes ⊠ No □		
If yes, IEPR is required.		
d. Does it address if the project report is likely to contain influential scientific information or be a highly influential scientific assessment?	EC 1105-2-410, Appendix B, Para 4b	
Is it likely? Yes ☐ No ⊠ If yes, IEPR is required.		
 Does it address if the project is likely to have significant economic, environmental, and social affects to the nation, such as (but not limited to): 	EC 1105-2-410, Para 6c	
 more than negligible adverse impacts on scarce or unique cultural, historic, or tribal resources? 	EC 1105-2-410 Para 8f	
 substantial adverse impacts on fish and wildlife species or their habitat, prior to implementation of mitigation? 	EC 1105-2-410 Para 8f	
 more than negligible adverse impact on species listed as endangered or threatened, or to the designated critical habitat of such species, under the Endangered Species Act, prior to implementation of mitigation? 	EC 1105-2-410 Para 8f	
Is it likely? Yes ⊠ No □ If yes, IEPR is required.		

f. Does it address if the project/study is likely to have significant interagency interest? EC 1105-2-410, Para 6c g. Yes ⊠ No □ is it likely? Yes ⊠ No □ It yes, IEPR is required. EC 1105-2-410, Appendix D, Para 1b i. Yes ⊠ No □ g. Does it address if the project/study likely involves significant threat to human life (safety assurance)? EC 1105-2-410, Appendix D, Para 1b i. Yes ⊠ No □ is it likely? Yes ⊠ No □ It yes, IEPR is required. EC 1105-2-410, Appendix D, Para 1b i. Yes ⊠ No □ What is the estimated cost: \$2-\$4billion (best current estimate; may be a range) EC 1105-2-410, Appendix D, Para 1b ATM Response - Statement added to Paragraph 2A that an EIS/EIR will be prepared for the GRR. i. Does it address if the project/study will likely be highly controversial, such as if there will be a significant public dispute as to the size, nature, or effects of the project? EC 1105-2-410, Appendix D, Para 1b i. Does it address if the information in the decision document will likely be based on novel methods, present complex ontohar precedent-setting methods or models, or present conclusions that are likely to change prevailing practices? EC 1105-2-410, Appendix D, Para 1b j. Does it address if the information in the decision document will likely be based on novel methods, present complex ontohar precedent-setting methods or models, or present conclusions that are likely to change prevailing practices? EC 1105-2-410, Para 7a j.			
Is it likely? Yes ⊠ No □ h. Yes ⊠ No □ g. Does it address if the project/study likely h. Yes ⊠ No □ involves significant threat to human life (safety assurance)? Is it likely? Yes ⊠ No □ Para 1b Is it likely? Yes ⊠ No □ EC 1105-2-410, Appendix D, Para 1b No □ EC 1105-2-410, Appendix D, Para 1b What is the estimated cost: \$2-\$4billion EC 1105-2-410, Appendix D, Para 1b What is the estimated cost: \$2-\$4billion EC 1105-2-410, Appendix D, Para 1b Is it > \$45 million? Yes ⊠ No □ EC 1105-2-410, Appendix D, Para 1b Is it > \$45 million? Yes ⊠ No □ EC 1105-2-410, Appendix D, Para 1b Is it > \$45 million? Yes ⊠ No □ EC 1105-2-410, Appendix D, Para 1b Is it likely? be highly controversial, such as if there will be a significant public dispute as to the size, nature, or effects of the project or to the economic or environmental costs or benefits of the project? EC 1105-2-410, Appendix D, Para 1b Is it likely? Yes ⊠ No □ EC 1105-2-410, Appendix D, Para 1b Para 1b Soos it address if the information in the decision document will likely be based on novel methods, present complex challenges for interpretation, contain precedent-setting methods or models, or present conclusions that are likely to change prevailing practices? EC 1105-2-410, Appendix D, Para 1b If yes, IEPR is required. Soos the RP		,	f. Yes 🛛 No 🗌
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b. Does it state that ATR will be conducted or managed by the lead PCX? EC 1105-2-410, Appendix D, Para 3a b. Yes ⊠ No □ c. Does it state whether IEPR will be performed? EC 1105-2-410, Appendix B, Para 4b d. Yes ⊠ No □ d. Does it provide a defensible rationale for the decision on IEPR? EC 1105-2-410, Appendix B, Para 4b d. Yes ⊠ No □ e. Does it state that IEPR will be managed by an Outside Eligible Organization, external to the Corps of Engineers? EC 1105-2-410, Para 7c Comments: Paragraphs 1.8(5) and 6. state that IEPR will be managed by the PCX and managed by the PCA 4. Does it indicate that ATR team members will be from outside the home district? EC 1105-2-410, Appendix B, Para 4f Yes ⊠ No □ EC 1105-2-410, Appendix B, Para 4g Comments: b. The RP only provides a list of disciplines; not a succinct description;				
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 will be from outside the home district? Para 7b Para 7b Yes No □ n/a □ Does it indicate that the ATR team leader will be from outside the home MSC? Does the RP state that the lead PCX is responsible for identifying the ATR team members and indicate if candidates will be nominated by the home district/MSC? Para 7b EC 1105-2-410, Para 7b EC 1105-2-410, Para 7b EC 1105-2-410, Appendix B, Para 4k(1) 	c.		EC 1105-2-410.	e. Yes 🛛 No 🗌
 will be from outside the home MSC? Para 7b Para 7b only provides a list of disciplines, not a EC 1105-2-410, Appendix B, members and indicate if candidates will be nominated by the home district/MSC? Para 7b Para 4k(1) 			,	f. Yes 🛛 No 🗌 n/a 🗌
e. Does the RP state that the lead PCX is responsible for identifying the ATR team members and indicate if candidates will be nominated by the home district/MSC? EC 1105-2-410, Appendix B, Para 4k(1) EC 1105-2-410, Appendix B, Para 4k(1) See additional comments at the end of this checklist. d. ATR team lead is from the	d.		-	only provides a list of
	e.		Appendix B,	succinct description; see additional
		members and indicate if candidates will be	Para 4k(1)	this checklist. d. ATR

the RP describe the qualifications and years of relevant experience of the ATR team members?* *Note: It is highly recommended to put all team member names and contact information in an appendix for easy updating as team members change or the RP is updated.	Appendix B, Para 4k(1)	naming the Planning ATR member (Roger Setters, LRL) the ATR lead to meet the requirements of EC 410. ATM Response - Descriptions of the expertise of the various disciplines for the ATR members was added in 3.B SAO Response: Please see comments on RP. Note - Michael Hallisy was established as the ATR Team Lead and participated in the TRSS prior to EC 1105-2-410 being issued. f. The reviewers number of years of experience is listed in App B. In additional to years, the type of experience relevant to this study should be summarized; see additional comments at the end of this checklist. ATM Response - See above response.
5. Does the RP explain how IEPR will be accomplished?	EC 1105-2-410, Appendix B, Para 4k & Appendix D	Yes 🛛 No 🗌 n/a 🗌
a. Does it identify the anticipated number of	EC 1105-2-410,	a. Yes 🛛 No 🗌
reviewers?	Appendix B, Para 4f	b. Yes 🛛 No 🗌
b. Does it provide a succinct description of the primary disciplines or expertise needed	EC 1105-2-410, Appendix B,	c. Yes 🖂 No 🗌
for the review (not simply a list of disciplines)?	Para 4g	d. Yes 🛛 No 🗌
 Does it indicate that the IEPR reviewers will be selected by an Outside Eligible Organization and if candidates will be 	EC 1105-2-410, Appendix B, Para 4k(1) &	Comments: b. The RP only provides a list of disciplines, not a succinct description;

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 nominated by the Corps of Engineers? d. Does it indicate the IEPR will address all the underlying planning, safety assurance, engineering, economic, and environmental analyses, not just one aspect of the project? 	Appendix D, Para 2a EC 1105-2-410, Para 7c	see additional comments at the end of this checklist. d. There are conflicting statements about the products for review. Paragraph 1.B(3) quotes EC 410. Paragraph 4.D says the IEPR panel will have products from H&H, geotech and econ to review and may as an option get the full draft report during the public
		review period. The panel should have access to the complete report, even if they are specifically reviewing only the listed disciplines. Also need to add an environmental panel member to the IEPR; see additional comments at the end of the checklist.
		ATM Response - Language was placed in the second paragraph regarding the necessary expertise of the IEPR team members.
		The paragraph was changed to state that IEPR members will have access to the complete report and that an environmental panel member will be needed. SAO Response: OK
6. Does the RP address peer review of sponsor in-kind contributions?		Yes 🛛 No 🗌
a. Does the RP list the expected in-kind contributions to be provided by the sponsor?	EC 1105-2-410, Appendix B, Para 4j	a. Yes ⊠ No □ b. Yes ⊠ No □ n/a □
 b. Does it explain how peer review will be accomplished for those in-kind 	ן י מומ י ן	Comments: OK

	contributions?		
	es the RP address how the peer review e documented?		Yes 🛛 No 🗌
a.	Does the RP address the requirement to document ATR and IEPR comments using DrChecks?	EC 1105-2-410, Para 8g(1)	a. Yes 🛛 No 🗌
b.	Does the RP explain how the IEPR will be documented in a Review Report?	EC1105-2-410, Appendix B, Para 4k(13)(b)	b. Yes ⊠ No □ n/a □ c. Yes ⊠ No □ n/a □
C.	Does the RP document how written responses to the IEPR Review Report will be prepared?	EC 1105-2-410, Appendix B, Para 4l	
d.	Does the RP detail how the district/PCX will disseminate the final IEPR Review Report, USACE response, and all other materials related to the IEPR on the internet and include them in the applicable decision document?	EC 1105-2-410, Para 8g(2) & Appendix B, Para 4I	d. Yes ⊠ No ⊡ n/a ⊡ Comments: OK
8. Does the RP address Policy Compliance and Legal Review?		EC 1105-2-410, Para 7d	Yes No
	es the RP present the tasks, timing and nce (including deferrals), and costs of vs?	EC 1105-2-410, Appendix B, Para 4c & Appendix C, Para 3d	Yes 🛛 No 🗌
a.	Does it provide a schedule for ATR including review of the Feasibility Scoping Meeting (FSM) materials, Alternative Formulation Briefing (AFB) materials, draft report, and final report?	EC 1105-2-410, Appendix C, Para 3g	a. Yes ⊠ No □ b. Yes ⊠ No □ c. Yes ⊠ No □ n/a □
b.	Does it include interim ATR reviews for key technical products?	EC 1105-2-410, Appendix C,	d. Yes 🛛 No 🗌
c.		Para 3g	Comments: c. Timing for IEPR is not clear. d.
	Does it present the timing and sequencing for IEPR? Does it include cost estimates for the peer reviews?		Note that IEPR contract costs in excess of \$500,000 must be approved by the Chief

10. Does the RP indicate the study will address Safety Assurance factors (required for Flood Risk Management and Coastal Storm Damage Reduction projects)?	EC 1105-2-410, Para 2 & Appendix D, Para 1c	ATM Reponse - The tentative IEPR schedule was added to the schedule on Page 12 SAO Response: OK Yes No n/a C Comments: OK
 Factors to be considered include: Where failure leads to significant threat to human life Novel methods\complexity\ precedent-setting models\policy changing conclusions Innovative materials or techniques Design lacks redundancy, resiliency of robustness Unique construction sequence or acquisition plans Reduced\overlapping design construction schedule 		
11. Does the RP address model certification requirements?	EC 1105-2-407	Yes 🖂 No 🗌
a. Does it list the models and data anticipated to be used in developing recommendations (including mitigation models)?	EC 1105-2-410, Appendix B, Para 4i	a. Yes 🛛 No 🗌
b. Does it indicate the certification/approval status of those models and if certification or approval of any model(s) will be needed?		b. Yes ⊠ No □ c. Yes ⊠ No □ n/a □
c. If needed, does the RP propose the appropriate level of certification/approval for the model(s) and how it will be accomplished?		Comments: Most models listed are engineering models, not planning models. See additional comments at end of the checklist. ATM Response - The text in this section was revised to separate the planning models from the engineering models.
12. Does the RP address opportunities for		SAO Response: OK Yes X No

public	participation?		
a.	Does it indicate how and when there will be opportunities for public comment on the decision document?	EC 1105-2-410, Appendix B, Para 4d	a. Yes 🛛 No 🗌 b. Yes 🖾 No 🗌
b.	Does it indicate when significant and relevant public comments will be provided to reviewers before they conduct their review?	EC 1105-2-410, Appendix B, Para 4e	c. Yes ⊠ No □ d. Yes ⊠ No □
c.	Does it address whether the public, including scientific or professional societies, will be asked to nominate potential external peer reviewers?	EC 1105-2-410, Appendix B, Para 4h	Comments: OK
d.	Does the RP list points of contact at the home district and the lead PCX for inquiries about the RP?	EC 1105-2-410, Appendix B, Para 4a	
	oes the RP address coordination with the priate Planning Centers of Expertise?	EC 1105-2-410, Para 8a	Yes 🖂 No 🗌
b.	Does it state if the project is single or multi- purpose? Single Aulti List purposes: FRM Does it identify the lead PCX for peer review? Lead PCX: FRM If multi-purpose, has the lead PCX coordinated the review of the RP with the other PCXs as appropriate?	EC 1105-2-410, Appendix D, Para 3c	a. Yes ⊠ No □ b. Yes ⊠ No □ c. Yes □ No □ n/a ⊠ Comments:
Cost E in Wal estima contin	oes the RP address coordination with the Engineering Directory of Expertise (DX) Ila Walla District for ATR of cost ates, construction schedules and ogencies for all documents requiring ressional authorization?	EC 1105-2-410, Appendix D, Para 3	Yes 🛛 No 🗌
a.	Does it state if the decision document will require Congressional authorization?		a. Yes 🛛 No 🗌
b.	If Congressional authorization is required, does the state that coordination will occur with the Cost Engineering DX?		 b. Yes No n/a Comments: b. Noted only as footnote in App B. Cost engineering DX should be in section 3.B of the main report also.

			ATM Response - Cost Engineering added to Section 3.B SAO Response: OK
highlig based consid	ther Considerations: This checklist hts the minimum requirements for an RP on EC 1105-2-410. Additional factors to ler in preparation of the RP include, but may limited to:		Comments: OK
a.	Is a request from a State Governor or the head of a Federal or state agency to conduct IEPR likely?	EC 1105-2-410, Appendix D, Para 1b	
b.	Is the home district expecting to submit a waiver to exclude the project study from IEPR?	EC 1105-2-410, Appendix D, Para 1d	
C.	Are there additional Peer Review requirements specific to the home MSC or district (as described in the Quality Management Plan for the MSC or district)?		
d.	Are there additional Peer Review needs unique to the project study?		

Detailed Comments and Backcheck:

1) Based on recent discussions with HQUSACE, you need at minimum to include an engineering, economic, and environmental member on you IEPR panel (to meet the WRDA 2007 requirement for the panel to assess the adequacy of the engineering, economic, and environmental analyses). You've got engineering and econ covered, but you need to add an environmental member.

ATM Reponse - Paragraph 4.D was revised to include an environmental panel member.

2) For both the ATR team and IEPR panel, you need to provide a brief description of the disciplines required (more that just listing the disciplines). For example, what type of experience/expertise should the econ reviewers have? Agricultural econ background? Familiarity with some type of unique commercial stuctures? A sentence or two on each discipline should be sufficient.

ATM Response - Brief description of the experience/expertise required was added for the ATR members (3.B) and the IEPR members (4)

3) Because there is already a ATR team in place for this study, the District needs to provide a short summary of each team members relevant experience. For example, years and type of experience relevant to this study. This information can be provided in the RP or as a separate submittal. The FRM-PCX will use the information to confirm the ATRT members are appropriate for the study.

ATM Response - Brief descriptions of the experience/expertise required for the ATR members

was added to 3.B. If additional information is needed it will be provided as a separate submittal.

4) In Section H, all the listed models identifed as "planning models". This is not true. The only planning models are HEC-FDA, IWR-Plan, and HEP HSI models. The other models are all engineering models. Recommend listing all the models as you have, but clearly identify which are planning models (and the certification status of each) and which are engineering models. Also, where appropriate, please add the model version number. For example, the FRM-PCX is about to certify HEC-FDA 1.2.4. If you're using a different version, we need to know (this isn't a problem -- SPK is using version 1.3 for many Sacramento area studies -- we'll just need to prepare a short narrative, separate from the RP, on why 1.3 is being used). ATM Response - The text was revised to separate the planning and engineering models. Regarding the use of HEC-FDA 1.3 - a memo was prepared for the FRM-PCX in the spring of 2008.

Backcheck: Responses to comments are acceptable. The FRM-PCX will coordinate with the District to confirm the ATR team members and identify an ATR lead from outside the home MSC.

CESPD SUPPLEMENTAL REVIEW PLAN CHECKLIST

18 February 2009

Approval of RP(s) rests with Division Commanders, but management and coordination with the appropriate Planning Center of Expertise. The Flood Risk Management PCX has developed a review checklist for its RP coordination and management responsibilities. Below is a regional supplemental checklist identifying the regional quality management requirements from CESPD's QMP, Appendix C, Planning.

Following are review process principles from EC 1105-2-410, Review of Decision Documents:

- Reviews significantly improve product quality
- Peer review is concurrent with product development
- Agency technical reviews by another district will be performed on all products
- ATR teams should be chaired by another Division
- Civil Works policy reviews must be consistent

CHECKLIST

1. Is there a Technical Review Strategy Session identified early in the study process? (See Appendix C paragraph 8.2,) Yes

2. Are there any potential Continuing Authority Program (CAP) "spinoffs" identified, and the appropriate QCP identified for them? N/A

3. Are the review costs identified? for District Quality Control (DCQ), ATR, and Independent External Technical Review (IETR)? Yes

4. Does the RP identify seemless technical review (8.4) including supervisory oversight of the technical products? (8.5) Yes

5. Does the RP identify the recommended review comment content and structure? (8.5.4) Yes

6. The RP should encourage face-to-face resolution of issues between PDT and reviewers. (8.5.5) Yes

7. And if issues remain, does the RP must identify an appropriate dispute resolution process? (8.6) Yes

8. The RP must require documentation of all the significant decision and leave a clear audit trail. (8.5.6) Yes

9. Does the RP identify all the requirements for technical certifications? (8.5.7) Yes

CESPD SUPPLEMENTAL REVIEW PLAN CHECKLIST

18 February 2009

10. Does the RP identify the requirement that without-project hydrology is certified at the Feasibility Scoping Meeting? (8.5.8) Yes

11. Does the RP fully address products developed by contractors? (8.10) Yes

12. Is the need for a VE study identified and incorporated into the review process subsequent to the feasibility scoping meeting? (8.11) Yes

13. Does the RP include a Feasibility Alternative Review Milestone, where CESPD buyin to the recommended plan is obtained. (12.1) Yes

14. The RP should identify the final public meeting milestone. (See Appendix C, Enclosure 1, SPD Milestones) Yes

15. Does the RP identify the report approval process and if there is a delegated approval authority? Yes