STANDARD OPERATING PROCEDURE FOR DETERMINATION OF MITIGATION RATIOS 12501-SPD

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Summary

- General details
- Checklist
- Instructions
 - Examples



STANDARD OPERATING PROCEDURE FOR DETERMINATION OF MITIGATION RATIOS

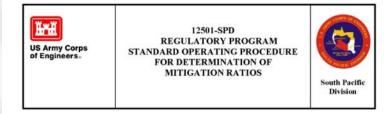


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1.0 Purpose. The purpose of this document is to outline the process for determining compensatory mitigation requirements as required for processing of Department of the Army (DA) permits under Section 404 of the Clean Water Act, Section 10 of the Rivers and Harbors Act, and Section 103 of the Marine Protection, Research, and Sanctuaries Act. .

2.0 Applicability. This process applies to the Regulatory Program within South Pacific Division (SPD), including its four subordinate districts, Albuquerque District (SPA), Sacramento District (SPK), Los Angeles District (SPL), and San Francisco District (SPN). Subordinate offices or organizations shall not modify this procedure to form a specific procedure. This procedure is applicable for all permit applications received after 20 April 2011.

3.0 References.

Compensatory Mitigation for Losses of Aquatic Resources (33 C.F.R. Part 332).

Smith, R. D., D. R., A. Ammann, C. Bartoldus, M. M. Brinson. 1995. An Approach for Assessing Wetland Functions Using Hydrogeomorphic Classification, Reference Wetlands, and

Current Approved Version: 11/30/2012. Printed copies are for "Information Only." The controlled version resides on the SPD OMS SharePoint Portal. SPD OMS 12501-SPD Resultatory Program - Determining Miteation Ratios 1 of 7 Functional Indices., Wetlands Research Program Technical Report WRP-DE-9. U.S. Army Corps of Engineers, Waterways Experiment Station, Vicksburg, Mississippi.

Cowardin, L. M., V. Carter, F. C. Golet, E. T. LaRoe. 1979. Classification of wetlands and deepwater habitats of the United States. U. S. Department of the Interior, Fish and Wildlife Service, Washington, D.C. Jamestown, ND: Northern Prairie Wildlife Research Center Home Page. http://www.npwrc.usps.gov/resource/1998/classwet/classwet/htm (Version 04DEC98).

Collins, J.N., E.D. Stein, M. Sutula, R. Clark, A.E. Fetscher, L. Grenier, C. Grosso, and A. Wiskind. 2008. California Rapid Assessment Method (CRAM) for Wetlands. Version 5.0.2. 151 pp.

4.0 Related Procedures.

None.

5.0 Definitions.

Compensatory mitigation - The restoration (re-establishment or rehabilitation), establishment (creation), enhancement, and/or in certain circumstances preservation of aquatic resources for the purposes of offsetting unavoidable adverse impacts which remain after all appropriate and practicable avoidance and minimization has been achieved.

Condition - The relative ability of an aquatic resource to support and maintain a community of organisms having a species composition, diversity, and functional organization comparable to reference aquatic resources in the region.

Enhancement - The manipulation of the physical, chemical, or biological characteristics of an aquatic resource to heighten, intensify, or improve a specific aquatic resource function(s). Enhancement results in the gain of selected aquatic resource function(s), but may also lead to a decline in other aquatic resource function(s). Enhancement does not result in a gain in aquatic resource area.

Establishment (creation) - The manipulation of the physical, chemical, or biological characteristics present to develop an aquatic resource that did not previously exist at an upland site. Establishment results in a gain in aquatic resource area and functions.

Functions - The physical, chemical, and biological processes that occur in ecosystems.

Impact - Adverse effect.

In-kind - A resource of a similar structural and functional type to the impacted resource.

In-lieu fee program - A program involving the restoration, establishment, enhancement, and/or preservation of aquatic resources through funds paid to a governmental or non-profit natural resources management entity to satisfy compensatory mitigation requirements for DA permits.

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resides on the SPD QMS SharePoint Portal.					
SPD QMS	12501-SPD Regulatory Program - Determining Mitigation Ratios 2 of 7				

Mitigation Ratio-Setting Procedure

- Finalized: April 20, 2011 Current version: October 2013
- Benefits:

- Provides structured decision-making procedure while retaining flexibility
- Allows for qualitative or quantitative assessments of impacts & mitigation
- Results in a written rationale (decision document) for each ratio determination
- Includes guidance for each step (consistency)
- Incorporates use of functional/condition assessments when available/required



Attachment 1 (page 1) SPD Mitigation Ratio Setting Checklist

Attachment 12501.1 - SPD Mitigation Ratio Setting Checklist

Date Corps file	no.: Project Manager:		
Impact site name: Impact Cowardin or HGM type:	ORM impact resource type: Impact area (acres): Column A:	Impact distance (linear feet):
	Column A: Mitigation site name: Mitigation type: Resource type: Cowardin/HGM type: Hydrology:	_ Mitigation site name: Mitigation type: Resource type:	_ Mitigation type: Resource type:
QUALITATIVE impact-mitigation con Has a Corps-approved functional/condition assessment been obtained? If not, complet otherwise, complete step 3. Yes No Optional: use Table 1 (page 3).	If step 2 is used, then complete the rest of n the checklist (steps 4-10).	 Starting ratio: 1:1 	Starting ratio: 1:1 Ratio adjustment: Baseline ratio:: PM justification:
QUANTITATIVE impact-mitigation comparison: Use step 3 if a Corps-approved functional assessment has been obtained. Use Before-After-Mitigation-Impact (BAI spreadsheet (attachment 12501.4) (if a dis approved functional/condition method is a available, use step 2 instead). See example attachment 12501.2.	explicitly accounts for area (such as HGM), steps 3 and 5 are mutually exclusive; however, if a method is used that does *not* explicitly account for area (such as CRAM), then both steps should	e procedure (attached)::	Baseline ratio from BAMI procedure (attached)::_
Mitigation site location:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:

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Attachment 1 (page 2) SPD Mitigation Ratio Setting Checklist

5	Net loss of aquatic resource surface area:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
6	Type conversion:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
7	Risk and uncertainty:	Ratio adjustment:	Ratio adjustment:	Ratio adjustment:
		PM justification:	PM justification:	PM justification:
8	Temporal loss:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
9	Final mitigation ratio(s):	Column A: 1. Baseline ratio from step 2 or 3 =: 2. Total adjustments = 3. Final ratio:: Proposed impact (total): acre linear feet to Resource type: Cowardin or HGM: Hydrology: Required mitigation: acre linear feet of Mitigation type: Cowardin or HGM:	Column B: 1. Baseline ratio from step 2 or 3 =: 2. Total adjustments = 3. Final ratio:: Remaining impact: Required mitigation: acre linear feet of Mitigation type: Resource type: Cowardin or HGM: Hydrology: Additional PM comments:	Column C: 1. Baseline ratio from step 2 or 3 =: 2. Total adjustments = 3. Final ratio:: Remaining impact: Required mitigation: acre linear feet of Mitigation type: Resource type: Cowardin or HGM: Hydrology: Additional PM comments:
10	Final compensatory mitigation requirements:	PM summary:		
	•	•		

R

Date:C	orps file no.: Project Ma	anager:	
Impact site name: Impact Cowardin or HGM type: _	ORM impact resource type: Impact area (acres):	Hydrology: Impact distance (linear feet)	
	Column A:	Column B (optional):	Column C (optional):
	Mitigation site name:	Mitigation site name:	Mitigation site name:
	Mitigation type:	Mitigation type:	Mitigation type:
	Resource type:	Resource type:	Resource type:
	Cowardin/HGM type:	Cowardin/HGM type:	Cowardin/HGM type:
	Hydrology:	Hydrology:	Hydrology:

- One checklist per impact site or resource type
- Start with mitigation option $A \rightarrow B \rightarrow C$
- Alternatives (Columns):
 - A only (1 mitigation proposal)
 - A and B... (mulitple mitigation proposals)
 - A vs B (compare two proposals)



2	QUALITATIVE impact-mitigation comparison:	Note: steps 2 and 3 are mutually exclusive.	Starting ratio: 1:1	Starting ratio: 1:1
		If step 2 is used, then complete the rest of	Ratio adjustment:	Ratio adjustment:
	Has a Corps-approved functional/condition	the checklist (steps 4-10).	Baseline ratio::_	Baseline ratio::
	assessment been obtained? If not, complete step 2;		PM justification:	PM justification:
	otherwise, complete step 3.	Starting ratio: 1:1	-	-
	Yes No	Ratio adjustment: Baseline ratio::		
	Optional: use Table 1 (page 3).	PMjustification:		

- Starting Ratio 1:1
- 1:1 +/- adjustment = baseline ratio
- Details in PM Justification (BPJ)
- Table is a guide
- Range = -2 to 4

Function	Impact site	Mitigation site
Short- or long-term surface water storage		
Subsurface water storage		
Moderation of groundwater flow or discharge		
Dissipation of energy		
Cycling of nutrients		
Removal of elements and compounds		
Retention of particulates		
Export of organic carbon		
Maintenance of plant and animal communities		
	Step 2 adjustment:	

3	QUANTITATIVE impact-mitigation	Note: steps 2 and 3 are mutually exclusive.	Baseline ratio from BAMI	Baseline ratio from BAMI
	comparison:	If step 3 is used, steps 3 and 5 may also be	procedure (attached)::_	procedure (attached)::
		mutually exclusive. If a functional/		
	Use step 3 if a Corps-approved functional/condition	condition assessment method is used that		
	assessment has been obtained.	explicitly accounts for area (such as		
		HGM), steps 3 and 5 are mutually		
	Use Before-After-Mitigation-Impact (BAMI)	exclusive; however, if a method is used		
	spreadsheet (attachment 12501.4) (if a district-	that does *not* explicitly account for area		
	approved functional/condition method is not	(such as CRAM), then both steps should		
	available, use step 2 instead). See example in	be used. Complete the rest of the checklist		
	attachment 12501.2.	(steps 4-10 or steps 4 and 6-10, as		
		appropriate).		
		Baseline ratio from BAMI procedure		
		(attached)::		

- Either Step 2 or Step 3
- Determination that a functional/condition assessment is appropriate
- Complete BAMI spreadsheet



BAMI Spreadsheet

Step 3

Before-After-Mitigation-Impact (BAMI) procedure (CRAM example)

Functions/conditions	Impact _{Before}	Impact _{Atter}	Impact _{deta}	MitigationBefore	MitigationAtter	Mitigation _{delta}	
4.1 Buffer and Landscape Context					r		
4.1.1 Landscape Connectivity	9	3	-6	6	6	0	
4.1.2 Percent of AA with Buffer	12	6	-6	3	9	6	
4.1.3 Average Buffer Width	3	3	0	3	12	9	
4.1.4 Buffer Condition	6	6	0	3	9	6	
RAW SCORE	15.0	8.0	-7	9.0	15.7	7	
FINAL SCORE	62.5	33.6	-29	37.5	65.3	28	
4.2 Attribute 2: Hydrology		_	_		_		-
4.2.1 Water Source	6	6	0	6	6	0	
4.2.2 Hydroperiod or Channel Stability	9	12	3	3	9	6	
4.2.3 Hydrologic Connectivity	12	9	-3	3	12	9	
RAW SCORE	27.0	27.0	0	12.0	27.0	15	
FINAL SCORE	75.0	75.0	0	33.4	75.0	42	1
4.3 Attribute 3: Physical Structure					_		
4.3.1 Structural Patch Richness	6	3	-3	3	9	6	
4.3.2 Topographic Complexity	6	3	-3	3	6	3	
RAW SCORE	12.0	6.0	-6	6.0	15.0	9	
FINAL SCORE	50.0	25.0	-25	25.0	62.5	38]
4.4 Attribute 4: Biotic Structure						-	
4.4.1 Number of Plant Layers	12	9	-3	6	9	3	
4.4.2 Co-Dominant Species	6	6	0	6	12	6	
4.4.3 Percent Invasion	6	9	3	3	12	9	
4.4.4 Interspersion/Zonation	9	3	-6	3	9	6	1
							Quotient
4.4.5 Vertical Structure	6	3	-3	3	6	3	ABS(M/I)d
RAW SCORE	23	14	-9	11	26	15	2
FINAL SCORE	63.9	38.9		30.6	72.3		Baseline r
OVERALL SCORE	65.0	46.0	(-19)	32.0	70.0	38	1:

Checklist Steps 4 & 5

4	Mitigation site location:	Ratio adjustment:	Ratio adjustment:	Ratio adjustment:
		PM justification:	PM justification:	PM justification:
5	Net loss of aquatic resource surface area:	Ratio adjustment:	Ratio adjustment:	Ratio adjustment:
	-	PM justification:	PM justification:	PM justification:
		-	-	-

- Step 4
 - ► Define "watershed"
 - Inside of watershed = 0, outside of watershed = +1
- Step 5
 - Re-establishment or establishment = 0
 - Rehabilitation, enhancement, or preservation = +1



Checklist Steps 6 & 7

6	Type conversion:	Ratio adjustment: PMjustification:	Ratio adjustment: PMjustification:	Ratio adjustment: PMjustification:
7	Risk and uncertainty:	Ratio adjustment: PMjustification:	Ratio adjustment: PMjustification:	Ratio adjustment: PMjustification:

Step 6

- ► From Rare to Common = +0.25 to + 4.0
- ► From common to rare = -0.25 to -4.0
- Similar = 0
- Step 7
 - Analyze several factors Permittee-responsible, difficult to replace, modified hydrology, long-term maintenance, longterm preservation, etc...
 - Adjustment ranges +0.1 to +0.3



8	Temporal loss:	Ratio adjustment:	Ratio adjustment:	Ratio adjustment:
	_	PM justification:	PM justification:	PM justification:

- Known scheduled delays
 - Multiply number of months by 0.05
- Full Replacement of functions
 - Trees/woodlands or saltmarsh = +3
 - Shrubs = +2
 - Herbaceous = +1



Checklist Steps 9 & 10

9 Final mitigation ratio(s): Column A: Column B: Column C: 1. Baseline ratio from 2 or 3: 1. Baseline ratio from 2 or 3: 2. Total adjustments (4-8): 2. Total adjustments (4-8): 2. Total adjustments (4-8): 3. Final ratio: 3. Final ratio: 3. Final ratio: 9 Proposed impact (total): acres Proposed impact (total):	
2. Total adjustments (4-8): 2. Total adjustments (4-8): 2. Total adjustments (4-8): 2. Total adjustments (4-8): 3. Final ratio: 3. Final ratio: <th></th>	
3. Final ratio:	:
	: _ acres
Proposed impact (total): acres Proposed impact (total): acres Proposed impact (total):	acres
linear feet	linear feet
To Resource type: To Resource type: To Resource type:	
Cowardin or HGM: Cowardin or HGM: Cowardin or HGM:	
Hydrology: Hydrology: Hydrology:	
Required mitigation: acres Required mitigation: acres Required mitigation: acres linear feet linear feet linear feet linear feet linear feet	_ acres linear feet
	_
Cowardin or HGM: Cowardin or HGM: Cowardin or HGM:	
Hydrology: Hydrology: Hydrology:	
Proposed mitigation: acres Proposed mitigation: acres Proposed mitigation: acres Innear feet	_ acres linear feet
Impact Unmitigated: % Impact Unmitigated: % Impact Unmitigated:	_ inical rect
acres acres	acres
Additional PM comments: Additional PM comments: Additional PM comments:	_ acres
10 Final compensatory mitigation PM summary:	
requirements:	

- Adjustments are additive
- Minimum 1:1 ratio unless a function/condition assessment is used
- Describe final mitigation in step 10



Attachment 3 Examples of Mitigation Ratio Setting Checklist

Attachment 12501.3-SPD - Examples for SPD Mitigation Ratio Setting Checklist

We'll go through example #1.

]	a	bl	e	of	Cont	tent	s

Checklist Example 1: One impact site/type with two mitigation sites/types	2
Checklist Example 2: One impact site/type with direct and indirect impacts to vernal pools	
Checklist Example 3: Shallow seasonal wetland, one impact site/type with two mitigation sites/types	10
Checklist Example 4: Scenario: ephemeral stream, one impact site and one mitigation site (ILF)	14
Checklist Example 5: Impact to fen habitat, one impact site with one mitigation site	18
Checklist Example 6: BAMI example: Re-alignment (establishment) of ephemeral streambed, one impact site with one mitigation site	22
Checklist Example 7: Impact to channelized, soft-bottom stream, one impact site with mitigation proposed at mitigation bank	27
Checklist Example 8: BAMI example: Impact to channelized, soft-bottom stream, one impact site with mitigation proposed at mitigation bank	31



Attachment 3 Example 1 (overview)

Checklist Example 1: One impact site/type with two mitigation sites/types

Impact(s): The applicant is proposing to permanently impact 0.3 acre (870 linear feet) of intermittent stream with mature, native riparian vegetation (southern willow woodland).

Proposed mitigation: The applicant has proposed to mitigate through: 1) 0.3 acre of on-site, in-kind establishment of intermittent stream by re-aligning the existing stream such that the new alignment would be constructed across existing uplands (prior to grading to reduce elevations appropriately); and 2) 0.6 acre of off-site, out-of-kind enhancement of depressional wetland through a mitigation bank.

Method: The project manager has completed one checklist (see below), using column "A" for the on-site, proposed mitigation and column "B" for the off-site proposed mitigation.

Results: After completing the checklist columns "A" and "B", and after discussing the results with the applicant, the project manager has determined the final mitigation ratios to be 4.3:1 for on-site (0.3 acre, as proposed) and 5:1 for off-site (1.15 acre of enhancement credit). As part of this process, the applicant agreed to increase his/her off-site mitigation from 0.6 acre to 1.15 acre. The project manager then entered the final requirement on the last page of the checklist and added the completed checklist to the administrative record (either as a paper copy in the paper file or as an electronic file in ORM). Alternatively, the project manager and/or applicant could have proposed all on-site mitigation (1.29 acre of establishment) or all off-site mitigation (1.5 acre of enhancement) to mitigate for the proposed impact. Regardless of the outcome of any negotiations, the final mitigation ratio(s) and requirement(s) should be explicitly described in steps 9 and 10 of the checklist.



Attachment 3: Example 1 (steps 1-2)

SPD mitigation ratio setting checklist

1	Date:5/17/2010Corps file no.:2	010-XYZProject Manager:]	John Doe	
			Hydrology: intermittent t distance (linear feet):870 Column B (optional): Mitigation site name: WL bank Mitigation type:enhancement_ Resource type:non-tidal WL_ Cowardin/HGM type: palustrine	Column C (optional): Mitigation site name: Mitigation type: Resource type: Cowardin/HGM type:
		Hydrology: intermittent	Hydrology: saturated	Hydrology:
2	QUALITATIVE impact-mitigation comparison: Has a Corps-approved functional/condition assessment been obtained? If not, complete step 2; otherwise, complete step 3. Yes No Optional: use Table 1 (page 3).	Note: steps 2 and 3 are mutually exclusive. If step 2 is used, then complete the rest of the checklist (steps 4-10). Starting ratio: 1:1 Ratio adjustment: 0 Baseline ratio: 1:1 PM justification: impact and mitigation are within the same water body, habitat type, etc., so functional gain and loss would be equal.	Starting ratio: 1:1 Ratio adjustment: +3 Baseline ratio: 4:1 PM justification: Functional loss is greater than functional gain since in this case, there is total functional loss and only gain of selected functions via enhancement.	Starting ratio: 1:1 Ratio adjustment: Baseline ratio:: PM justification:



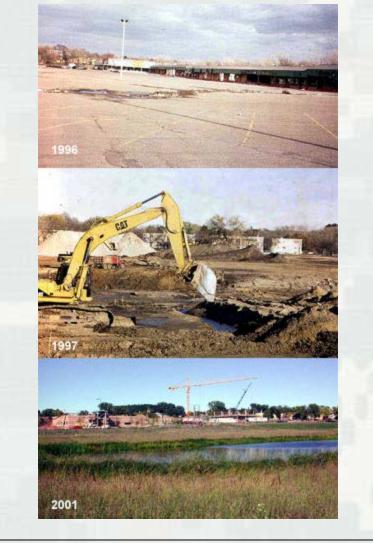
Attachment 3: Example 1 (steps 3-7)

3	QUANTITATIVE impact-mitigation comparison: Use step 3 if a Corps-approved functional/condition	Note: steps 2 and 3 are mutually exclusive. If step 3 is used, steps 3 and 5 may also be mutually exclusive. If a functional/ condition assessment method is used that	Baseline ratio from BAMI procedure (attached)::	Baseline ratio from BAMI procedure (attached)::	
	assessment been obtained. Use Before-After-Mitigation-Impact (BAMI) spreadsheet (attachment 12501.4) (if a district- approved functional/condition method is not available, use step 2 instead). See example in attachment 12501.2.	explicitly accounts for area (such as HGM), steps 3 and 5 are mutually exclusive; however, if a method is used that does *not* explicitly account for area (such as CRAM), then both steps should be used. Complete the rest of the checklist (steps 4-10 or steps 4 and 6-10, as appropriate). Baseline ratio from BAMI procedure (attached)::			
4	Mitigation site location:	Ratio adjustment: 0 PM justification: impact and mitigation would be within the same watershed	Ratio adjustment: 0 PM justification: impact and mitigation would be within the same watershed	Ratio adjustment: PM justification:	
5	Net loss of aquatic resource surface area:	Ratio adjustment: <mark>0</mark> PM justification: establishment	Ratio adjustment: <mark>+1</mark> PM justification: <mark>enhancement</mark>	Ratio adjustment: PM justification:	
6	Type conversion:	Ratio adjustment: <mark>0</mark> PM justification: n,n: no difference between impact and mitigation types	Ratio adjustment: 0 PM justification: intermittent riparian (willow woodland) and depressional wetlands not substantially different in terms of relative value.	Ratio adjustment: PM justification:	
7	Risk and uncertainty:	Ratio adjustment: +0.3 PM justification: +0.1 for permittee- responsible mitigation, +0.2 as mitigation site did not formerly support target aquatic resource.	Ratio adjustment: <mark>0</mark> PM justification: mitigation bank, uncertainty factors not applicable.	Ratio adjustment: PM justification:	

Attachment 3: Example 1 (steps 8-10)

8	Temporal loss:	Ratio adjustment: +3 PM justification: a: No planned delay, impact and mitigation to be constructed simultaneously. b: Both to include mature	Ratio adjustment: <mark>0</mark> PM justification: <mark>bank, no delay</mark>	Ratio adjustment: PM justification:		
		willow canopy (trees/woodlands), +3 to				
		account for time to achieve full functions.				
9	Final mitigation ratio(s):	Column A: 1. Baseline ratio from step 2 or 3 = <u>1:1</u> 2. Total adjustments = <u>+3.3</u> 3.Final ratio: <u>4.3</u> : <u>1</u>	Column B: 1. Baseline ratio from step 2 or 3 = _4_:_1_ 2. Total adjustments = _+1 3. Final ratio: _5.0_: _1_	Column C: 1. Baseline ratio from step 2 or 3 =: 2. Total adjustments = 3. Final ratio::		
		Proposed impact (total): 0.3 acre	Remaining impact: _0.23 acre_	Remaining impact:		
		_ <mark>870</mark> linear feet to Resource type:stream Cowardin or HGM: riverine Hydrology: intermittent	Required mitigation: _1.15_ acre linear feet of Mitigation type:enhancement_ Resource type:non-tidal WL_ Cowardin or HGM: palustrine,	Required mitigation: acre linear feet of Mitigation type: Resource type: Cowardin or HGM:		
		Required mitigation: _0.3* acre _900 linear feet of	depressional wetland Hydrology: <mark>saturated</mark>	Additional PM comments:		
		Mitigation type:establishment Resource type:same Cowardin or HGM:same Hydrology: intermittent	Additional PM comments: Applicant originally proposed 0.6 acre of off-site enhancement via bank. Through checklist, I've			
		Additional PM comments:	determined requirement should be 1.15 acre. Applicant has agreed to			
		*Applicant proposed alternate, off-site mitigation to account for difference	provide 1.15 acre of wetland enhancement credit at XYZ bank.			
		between proposed (0.3 acre establishment, 1:1) and Corps assessment using checklist				
		(1.29 acre establishment, 4.3:1). 0.99 acre of Corps assessment not met =				
		0.99/1.29*100 = 77%. 77% of impact unmitigated = 0.23 acre of impact. See				
		column B.				
10	Final compensatory mitigation requirements:	PM summary: The final compensatory mitig	ation requirement for this impact site	is 0.3 acre (900 linear feet) of on-		
		site riverine-intermittent stream (realignment of Tullay Creek, mature willow woodland) and 1.15 acre of off-site				
enhancement of depressional wetland through the XYZ mi			h the XYZ mitigation bank.			

Questions?





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