conditions along its route, approximately 11,000 feet between the intake structure and delivery point at the Airport pumps. During the past year the Airport began receiving all of its domestic (drinking) water supply from the City of Sacramento via a pipeline and storage tank project. Two of the on-Airport water wells previously used to provide domestic water were connected to the Airport's landscape irrigation piping system, and the water supply to the "leaky underground pipe" was deactivated. All of the Airport's landscape irrigation needs are now provided on-site, and there is no need for the leaky pipe to remain in place. Irrigation water provided by NMWC still flows south through the Airport West Ditch, however, whereupon it is pumped to privately owned farms west of the Airport. The proposed project would include the construction of canal improvements to allow for decommissioning of the agricultural irrigation function of the ditch.

During storms, the Airport West Ditch receives stormwater runoff from a portion of the impervious surfaces on the west side of the Airport. Depending on the water volume, some of the stormwater is retained in the ditch until it can drain off-site to the Sacramento River. Therefore, the stormwater detention function of the Airport West Ditch must continue. In addition to the habitat-related safety issues, the ditch presents a physical obstruction hazard to planes that may leave the runway during adverse takeoff or landing situations. Therefore, the final stage of this project component would consist of regrading the Airport West Ditch to a gently sloping swale that can be easily maintained through mowing or other means. The more gradual gradient would also pose a lower threat to aircraft that may unexpectedly exit the runway.

To take advantage of common construction practices and to maximize the use of common facilities, the rearrangement of irrigation and drainage facilities required to provide for rerouting of flows that contribute to the Airport West Ditch would be accomplished along with the proposed NLIP improvements. The proposed GGS/ Drainage Canal would intercept many of the Airport West Ditch's off-site irrigation and drainage sources and reroute flows outside of the Airport Operations Area. The intent is to reroute year-round flows through the GGS/Drainage Canal. Additional irrigation infrastructure improvements required to reroute these flows would be implemented along with the GGS/Drainage Canal construction. Equipment that would be utilized in this reconfiguration includes excavators, loaders, compactors, dump trucks, water trucks, hydroseeding trucks, and generators.

Pumping Plant No. 2 Reconstruction and Relocation

Pumping Plant No. 2 would be reconstructed and relocated as part of the proposed project at the western end of the North Drainage Canal, approximately 900 feet east of the centerline of the levee in the vicinity of the intersection with the P6 Drain. Long discharge pipes would extend over the levee to the Sacramento River. The work is expected to take place in construction Phase 3. Two 42-inch steel discharge pipes, approximately 850 feet long, would connect the two 300-horsepower pumps from the pump station to a new concrete outfall structure in the Sacramento River. The new outfall structure would be constructed close to the location of the original Pumping Plant No. 2 outfall structure. Equipment required for construction of Pumping Plant No. 2 include an excavator, dozer, loader, crane, boom truck, pile driver, concrete pump, generator, and water truck.

Habitat Enhancement, Development, and Management

Habitat enhancements and developments planned for Phases 3 and 4 of project construction include: the southern segments of the relocated Elkhorn Canal and the newly constructed GGS/Drainage Canal between the Elkhorn Reservoir and the West Drainage Canal and the relocated Riverside Canal; additional establishment of landside woodlands along the Sacramento River east levee; continued creation of managed grasslands on the newly constructed levee slopes, seepage berms, access rights-of-ways, and canal embankments; the creation of managed marsh in the southern areas of the basin; and preservation of additional rice and agricultural upland cropland. Please refer to the June 18, 2008, *Conceptual Mitigation, Management, and Monitoring Plan* document (prepared by EDAW for SAFCA) for a more complete summary of the conceptual strategy for creating, enhancing, preserving, protecting, and managing habitats in the Natomas Basin in perpetuity. Similar to Phase 2, temporary and permanent effects to habitats of listed species that result from the implementation of Phases 3 and 4 would be offset through the creation, enhancement, and preservation of habitat in the basin.

Programmatic Biological Opinion Implementing Procedure

Because the Corps and SAFCA only have a detailed project description for Phase 2 of the entire Natomas Levee Improvement Project, this biological opinion analyzes the landscape effects of the project for all Phases (2, 3, and 4) but will only analyze and provide incidental take coverage for Phase 2. For each subsequent phase, the Corps will initiate section 7 consultation with the Service under the umbrella of this programmatic biological opinion. The following process will be used when implementing projects under this programmatic biological opinion:

1. The Corps will submit a letter requesting that the proposed phase be tiered to this programmatic biological opinion and provide the Service the following:
    a. Project maps, which includes reaches under construction, cover types within the construction/maintenance boundary.
    b. Project schedule.
    c. An inventory of any elderberry stems >1 inch diameter that are within 100 feet of project actions and the number of shrubs and stems that would be transplanted and when and where they would be transplanted.
    d. A description of how compensation measures from the preceding phase are being implemented and the schedule for completion of those measures.

2. The Service will review new information that may reveal effects not considered previously and review the information provided to determine whether the activities described under future Phases were programmatically analyzed in this document.

3. The Corps and SAFCA should involve the Service on Phase 3 and Phase 4 early in the process to allow the Service an opportunity to comment on project descriptions and expedite the completion of biological opinions for those phases.

Giant Garter Snake

Status of the Species

Listing. The Service published a proposal to list the giant garter snake as an endangered species on December 27, 1991 (56 FR 67046). The Service reevaluated the status of the snake before adopting the final rule, which listed as a threatened species on October 20, 1993 (58 FR 54053). Critical habitat has not been designated for the giant garter snake.

Description. The giant garter snake is one of the largest garter snakes species reaching a total length of approximately 64 inches (162 centimeters). Females tend to be slightly longer and proportionately heavier than males. Generally, the snakes have a dark dorsal background color with pale dorsal and lateral stripes, although coloration and pattern prominence are geographically and individually variable (Hansen 1980; Rossman *et al.* 1996).

Historical and Current Range. Giant garter snakes formerly occurred throughout the wetlands that were extensive and widely distributed in the Sacramento and San Joaquin Valley floors of California (Fitch 1940; Hansen and Brode 1980; Rossman and Stewart 1987). The historical range of the snake is thought to have extended from the vicinity of Chico, Butte County, southward to Buena Vista Lake, near Bakersfield, in Kern County (Fitch 1940; Fox 1948; Hansen and Brode 1980; Rossman and Stewart 1987). Early collecting localities of the giant garter snake coincide with the distribution of large flood basins, particularly riparian marsh or slough habitats and associated tributary streams (Hansen and Brode 1980). Loss of habitat due to agricultural activities and flood control have extirpated the snake from the southern one third of its range in former wetlands associated with the historic Buena Vista, Tulare, and Kern lake beds (Hansen 1980; Hansen and Brode 1980).

Upon Federal listing in 1993, the Service identified 13 separate populations of giant garter snakes, with each population representing a cluster of discrete locality records (Service 1993). The 13 populations largely coincide with historical flood basins and tributary streams throughout the Central Valley: (1) Butte Basin, (2) Colusa Basin, (3) Sutter Basin, (4) American Basin, (5) Yolo Basin/Willow Slough, (6) Yolo Basin/Liberty Farms, (7) Sacramento Basin, (8) Badger Creek/Willow Creek, (9) Caldoni Marsh/White Slough, (10) East Stockton--Diverting Canal & Duck Creek, (11) North and South Grasslands, (12) Mendota, and (13) Burrel/Lanare.

The known range of the giant garter snake has changed little since the time of listing. In 2005, giant garter snakes were observed at the City of Chico's wastewater treatment facility, approximately ten miles north of what was previously believed to be the northernmost extent of the species' range (D. Kelly pers. comm. 2006; E. Hansen pers. comm. 2006). The southernmost known occurrence is at the Mendota Wildlife Area in Fresno County. No sightings of giant garter snakes south of Mendota Wildlife Area within the historic range of the species have been made since the time of listing (Hansen 2002).

Essential Habitat Components. Endemic to wetlands in the Sacramento and San Joaquin valleys, the giant garter snake inhabits marshes, sloughs, ponds, small lakes, low gradient streams, and other waterways and agricultural wetlands, such as irrigation and drainage canals, rice fields and the adjacent uplands (Service 1999a). Essential habitat components consist of: (1) wetlands with adequate water during the snake's active season (early-spring through mid-fall) to provide food and cover; (2) emergent, herbaceous wetland vegetation, such as cattails and bulrushes, for escape cover and foraging habitat during the active season; (3) upland habitat with grassy banks and openings in waterside vegetation for basking; and (4) higher elevation uplands for over-wintering habitat with escape cover (vegetation, burrows) and underground refugia (crevices and small mammal burrows) (Hansen 1988). Snakes are typically absent from larger rivers and other bodies of water that support introduced populations of large, predatory fish, and from wetlands with sand, gravel, or rock substrates (Hansen 1988; Hansen and Brode 1980; Rossman and Stewart 1987). Riparian woodlands do not provide suitable habitat because of excessive shade, lack of basking sites, and absence of prey populations (Hansen 1988).

Foraging Ecology. Giant garter snakes are the most aquatic garter snake species and are active foragers, feeding primarily on aquatic prey such as fish and amphibians (Fitch 1941). Because the giant garter snake's historic prey species are either declining, extirpated, or extinct, the predominant food items are now introduced species such as carp (*Cyprinus carpio*), mosquito-fish (*Gambusia affinis*), larval and sub-adult bullfrogs (*Rana catesbiana*), and Pacific chorus frogs (*Pseudacris regilla*) (Fitch 1941; Hansen 1988; Hansen and Brode 1980, 1993; Rossman *et al.* 1996).

Reproductive Ecology. The giant garter snake breeding season extends through March and April, and females give birth to live young from late July through early September (Hansen and Hansen 1990). Although growth rates are variable, young typically more than double in size by one year of age, and sexual maturity averages three years in males and five years for females (Service 1993b).

Movements and Habitat Use. The giant garter snake is highly aquatic but also occupies a terrestrial niche (Service 1999a; Wylie *et al.* 2004a). The snake typically inhabits small mammal burrows and other soil and/or rock crevices during the colder months of winter (*i.e.,* October to April) (Hansen and Brode 1993; Wylie *et al.* 1995; Wylie *et al.* 2003a), and also uses burrows as refuge from extreme heat during its active period (Wylie *et al.* 1997; Wylie *et al.* 2004a). While individuals usually remain in close proximity to wetland habitats, the Biological Resource Division of the U.S. Geological Survey (BRD) has documented snakes using burrows as much as 165 feet (50 meters) away from the marsh edge to escape extreme heat, and as far as 820 feet (250 meters) from the edge of marsh habitat for over-wintering habitat (Wylie *et al.* 1997). Giant garter snakes have been observed tens to hundreds of meters distant from any water body in various types of habitat. Upland habitat is essential for snakes because it provides overwintering hibernacula and areas for which snakes to thermoregulate (regulate their body temperature), and small mammal burrows which are used by snakes for ecdysis (shedding of the skin). Upland habitat may be particularly important for neonates (newly born) giant garter snakes, which may

use the uplands more frequently than adults, possibly seeking terrestrial prey, such as earthworms or other insects.

In studies of marked snakes in the Natomas Basin, snakes moved about 0.25 to 0.5 miles (0.4 to 0.8 kilometers) per day (Hansen and Brode 1993). Total activity, however, varies widely between individuals; individual snakes have been documented to move up to 5 miles (8 kilometers) over a few days in response to dewatering of habitat (Wylie *et al.* 1997) and to use up to more than 8 miles (12.9 kilometers) of linear aquatic habitat over the course of a few months. Home range (area of daily activity) averages about 0.1 mile^2 (25 hectares) in both the Natomas Basin and the Colusa National Wildlife Refuge (NWR) (Wylie 1998a; Wylie *et al.* 2002), yet can be as large as 14.5 miles^2 (3744 hectares) (Wylie and Martin 2004).

Rice fields have become important habitat for giant garter snakes, particularly associated canals and their banks for both spring and summer active behavior and winter hibernation (Hansen 2004; Wylie 1998b). While within the rice fields, snakes forage in the shallow water for prey, utilizing rice plants and vegetated berms dividing rice checks for shelter and basking sites (Hansen and Brode 1993). In the Natomas Basin, habitat used consisted almost entirely of irrigation ditches and established rice fields (Wylie 1998a; Wylie *et al.* 2004b), while in the Colusa NWR, snakes were regularly found on or near edges of wetlands and ditches with vegetative cover (Wylie *et al.* 2003a). Telemetry studies also indicate that active snakes use uplands extensively, particularly where vegetative cover exceeds 50 percent in the area (Wylie 1998b).

Predators. Giant garter snakes are killed and/or eaten by a variety of predators, including raccoons (*Procyon lotor*), striped skunks (*Mephitis mephitis*), opossums (*Didelphis virginiansa*), bull frogs (*Rana catesbiana*), hawks (*Buteo* sp.), egrets (*Casmerodius albus, Egretta thula*), river otters (*Ludra canadensis),* and great blue herons (*Ardea herodias*) (Dickert 2003; Wylie *et al.* 2003c; G. Wylie pers. comm. 2006). Many areas supporting snakes have been documented to have abundant predators; however, predation does not seem to be a limiting factor in areas that provide abundant cover, high concentrations of prey items, and connectivity to a permanent water source (Hansen and Brode 1993; Wylie *et al.* 1995).

Reasons for Decline and Threats to Survival. The current distribution and abundance of the giant garter snake is much reduced from former times (Service 1999a). Prior to reclamation activities beginning in the mid- to late-1800s, about 60 percent of the Sacramento Valley was subject to seasonal overflow flooding providing expansive areas of snake habitat (Hinds 1952). Now, less than 10 percent, or approximately 319,000 acres (129,000 hectares), of the historic 4.5 million acres (1.8 million hectares) of Central Valley wetlands remain (U.S. Department of Interior 1994), of which very little provides habitat suitable for the giant garter snake. Loss of habitat due to agricultural activities and flood control have extirpated the snake from the southern one-third of its range in former wetlands associated with the historic Buena Vista, Tulare, and Kern lakebeds (Hansen 1980; Hansen and Brode 1980).

Valley flood wetlands are now subject to cumulative effects of upstream watershed modifications, water storage and diversion projects, as well as urban and agricultural development. The Central Valley Project (CVP), the largest water management system in California, created an ecosystem altered to such an extent that remaining wetlands depend on highly managed water regimes (U.S. Department of Interior 1994). Further, the implementation of CVP has resulted in conversion of native habitats to agriculture, and has facilitated urban development through the Central Valley (Service 1999a). For instance, residential and commercial growth with the Central Valley is consuming an estimated 15,000 acres of Central Valley farmland each year (American Farmland Trust 1999), with a project loss of more than one million acres by the year 2040 (USGS 2003). Environmental impacts associated with urbanization include loss of biodiversity and habitat, alternation of natural fire regimes, fragmentation of habitat from road construction, and degradation due to pollutants. Further, encroaching urbanization can inhibit rice cultivation (J. Roberts pers. comm. 2006). Rapidly expanding cities within the snake's range include Chico, Yuba City, the Sacramento area, Galt, Stockton, Gustine, and Los Banos.

Ongoing maintenance of aquatic habitats for flood control and agricultural purposes eliminates or prevents the establishment of habitat characteristics required by snakes (Hansen 1988). Such practices can fragment and isolate available habitat, prevent dispersal of snakes among habitat units, and adversely affect the availability of the snake's food items (Hansen 1988; Brode and Hansen 1992). For example, tilling, grading, harvesting and mowing may kill or injure giant garter snakes (Wylie *et al.* 1997). Biocides applied to control aquatic vegetation reduce cover for the snake and may harm prey species (Wylie *et al.* 1995). Rodent control threatens the snake's upland estivation habitat (Wylie *et al.* 1995; Wylie *et al.* 2004a). Restriction of suitable habitat to water canals bordered by roadways and levee tops renders snakes vulnerable to vehicular mortality (Wylie *et al.* 1997). Rolled erosion control products, which are frequently used as temporary berms to control and collect soil eroding from constriction sites, can entangle and kill snakes (Stuart *et al.* 2001; Barton and Kinkead 2005). Livestock grazing along the edges of water sources degrades water quality and can contribute to the elimination and reduction of available quality snake habitat (Hansen 1988; E. Hansen, pers. comm. 2006), and giant garter snakes have been observed to avoid areas that are grazed (Hansen 2003). Fluctuation in rice and agricultural production affects stability and availability of habitat (Paquine *et al.* 2006; Wylie and Casazza 2001; Wylie *et al.* 2003b, 2004b).

Other land use practices also currently threaten the survival of the snake. Recreational activities, such as fishing, may disturb snakes and disrupt thermoregulation and foraging activities (E. Hansen pers. comm. 2006). While large areas of seemingly suitable snake habitat exist in the form of duck clubs and waterfowl management areas, water management of these areas typically does not provide the summer water needed by the species (Beam and Menges 1997; Dickert 2005; Paquin *et al.* 2006).

Nonnative predators, including introduced predatory game fish, bullfrogs, and domestic cats, can threaten snake populations (Dickert 2003; Hansen 1986; Service 1993; Wylie *et al.* 1995; Wylie *et al.* 2003c). Nonnative competitors, such as the introduced water snake (*Nerodia fasciata*) in

the American River and associated tributaries near Folsom, may also threaten the giant garter snake (Stitt *et al.* 2005).

The disappearance of giant garter snakes from much of the west side of the San Joaquin Valley was approximately contemporaneous with the expansion of subsurface drainage systems in this area, providing circumstantial evidence that the resulting contamination of ditches and sloughs with drainwater constituents (principally selenium) may have contributed to the demise of giant garter snake populations. Dietary uptake is the principle route of toxic exposure to selenium in wildlife, including giant garter snakes (Beckon *et al.* 2003). Many open ditches in the northern San Joaquin Valley carry subsurface drainwater with elevated concentrations of selenium, and green sunfish (*Lepomis cyanellus*) have been found to have concentrations of selenium within the range of concentrations associated with adverse affects on predator aquatic reptiles (Hopkins *et al.* 2002; Saiki 1998). Studies on the effects of selenium on snakes suggest that snakes with high selenium loads in their internal organs can transfer potentially toxic quantities of selenium to their eggs (Hopkins *et al.* 2004) and also demonstrate higher rates of metabolic activity than uncontaminated snakes (Hopkins *et al.* 1999).

Status with Respect to Recovery. The draft recovery plan for the giant garter snake subdivides its range into four proposed recovery units (Service 1999a): (1) Sacramento Valley Recovery Unit; (2) Mid-Valley Recovery Unit; (3) San Joaquin Valley Recovery Unit; and (4) South Valley Recovery Unit.

The Sacramento Valley Unit at the northern end of the species' range contains sub-populations in the Butte Basin, Colusa Basin, and Sutter Basin (Service 1999a; Service 2006). Protected snake habitat is located on State refuges and refuges of the Sacramento National Wildlife Refuge (NWR) Complex in the Colusa and Sutter Basins. Suitable snake habitat is also found in low gradient streams and along waterways associated with rice farming. This northernmost recovery unit is known to support relatively large, stable sub-populations of giant garter snakes (Wylie *et al.* 1995; Wylie *et al.* 1997; Wylie *et al.* 2002; Wylie *et al.* 2003a; Wylie *et al.* 2004a). Habitat corridors connecting subpopulations, however, are either not present or not protected, and are threatened by urban encroachment.

The Mid-Valley Unit includes sub-populations in the American, Yolo, and Delta Basins (Service 1999a; Service 2006). The status of Mid-Valley sub-populations is very uncertain; each is small, highly fragmented, and located on isolated patches of limited quality habitat that is increasingly threatened by urbanization (E. Hansen 2002, 2004; Service 1993; Wylie 2003; Wylie and Martin 2004; Wylie *et al.* 2004b; Wylie *et al.* 2005; G. Wylie pers. comm. 2006). The American Basin sub-population, although threatened by urban development, receives protection from the Metro Air Park and Natomas Basin Habitat Conservation Plans, which share a regional strategy to maintain a viable snake sub-population in the Natomas Basin.

The San Joaquin Valley Unit, which includes sub-populations in the San Joaquin Basin, formerly supported large snake populations, but numbers have severely declined, and recent survey efforts indicate numbers are extremely low compared to Sacramento Valley sub-populations (Dickert

2002, 2003; Hansen 1988; Williams and Wunderlich 2003; Wylie 1998a). Giant garter snakes currently occur in the northern and central San Joaquin Basin within the Grassland Wetlands of Merced County and the Mendota Wildlife Area of Fresno County; however, these sub-populations remain small, fragmented, and unstable, and are probably decreasing (Dickert 2003, 2005; G. Wylie pers. comm., 2006).

The South Valley Unit included sub-populations in the Tulare Basin, however, agricultural and flood control activities are presumed to have extirpated the snake from the Tulare Basin (Hansen 1995). Comprehensive surveys for this area are lacking and where habitat remains, the giant garter snake may be present.

Since 1995, BRD has studied snake sub-populations at the Sacramento, Delevan, and Colusa NWRs and in the Colusa Basin Drain within the Colusa Basin, at Gilsizer Slough within the Sutter Basin, at the Badger Creek area of the Cosumnes River Preserve within the Badger Creek/Willow Creek area of the Delta Basin, and in the Natomas Basin within the American Basin (Hansen 2003, 2004; Wylie 1998a, 1998b, 2003; Wylie *et al.* 1995; Wylie *et al.* 2002; Wylie *et al.* 2003a, 2004a; Wylie *et al.* 2003b, 2004b). These areas contain the largest extant giant garter snake sub-populations. Outside of protected areas, however, snakes are still subject to all threats identified in the final rule. The other sub-populations are distributed discontinuously in small, isolated patches, and are vulnerable to extirpation by stochastic environmental, demographic, and genetic processes (Goodman 1987).

The draft recovery criteria require multiple, stable sub-populations within each of the four recovery units, with sub-populations well-connected by corridors of suitable habitat. This entails that corridors of suitable habitat between existing snake sub-populations be maintained or created to enhance sub-population interchange to offset threats to the species (Service 1999a). Currently, only the Sacramento Valley Recovery Unit is known to support relatively large, stable giant garter snake populations. Habitat corridors connecting sub-populations, even in the Sacramento Valley Recovery Unit, are either not present or not protected. Overall, the future availability of habitat in the form of canals, ditches, and flooded fields are subject to market-driven crop choices, agricultural practices, and urban development, and are, thus, uncertain and unpredictable.

Environmental Baseline

American Basin. The proposed project is located within the American Basin snake population, in the Mid Valley Recovery Unit (Service 1999a). Seventy-nine CNDDB (2007) records are known from the American Basin. These records include the Natomas Basin, the Middle-American Basin just north of the Natomas Cross Canal, Rio Oso and associated tributaries, as well as other locations within the Basin.

Within the greater American Basin, the Natomas Basin is bounded on the west by the Sacramento River levee, on the north by the Natomas Cross Canal (NCC), on the east by the Natomas East Main Drainage Canal (NEMDC), and on the south by the American River levee.

The NBHCP applies to the 53,537-acre (21,666-hectare) area interior to the toes of the levees surrounding the Natomas Basin, located in the northern portion of Sacramento County and the southern portion of Sutter County. The baseline analysis done for the NBHCP found that, as of 2001, the Natomas Basin supported approximately 24,567 acres (9,942 hectares) of aquatic giant garter snake habitat. Of that, approximately 96 acres (39 hectares) are ponds and seasonally wet areas, 22,693 acres (9,184 hectares) are rice fields, and 1,778 acres (720 hectares) are canals (CH2M Hill 2002).

The BRD conducted giant garter snake studies in the Natomas Basin, including areas owned and managed by The Natomas Basin Conservancy (TNBC) (Wylie 1998a; Wylie *et al.* 2000; Wylie *et al.* 2003b, 2004b). Eric Hansen is now over-seeing these surveys (Jones and Stokes 2005). Surveys have established the presence of giant garter snakes throughout the Basin, including nearly all the TNBC properties with suitable habitat for the snake. The TNBC's marsh and rice land preserves are being managed with the goal to maintain viable sub-populations of the giant garter snake and the NBHCP's other wetland dependent species. Density estimates in the Natomas Basin range from 6 to 64 snakes per mile (4 to 40 snakes per kilometer) depending on the trapping location (Wylie *et al.* 2004b). Wylie *et al.* (2003b) suggest that TNBC properties have the potential to provide habitat to sustain snake populations in the Natomas Basin. They propose that development of giant garter snake habitat on TNBC lands should proceed as quickly as practical. In the Sacramento Valley, water is being purchased from rice growers and exported to the south. Fallowing of land appears to reduce or eliminate snake capture success in adjacent canals (Wylie *et al.* 2004b). If land fallowed by water sales increases in the Basin, the habitat managed by TNBC becomes all the more important for protecting snake sub-populations (Wylie *et al.* 2004b). Also, development projects in the southern end of the Natomas Basin will eliminate local snake sub-populations, particularly when there is no avenue of escape from construction activity (Wylie *et al.* 2003b).

Biologists funded by the Sacramento Area Flood Control Agency are conducting population dynamics studies in the Middle-American Basin, which lies north of the NCC (Hansen 2003, 2004); the Natomas Basin lies to the south of the NCC. Most giant garter snakes in the Middle-American Basin occur near the NCC and Main Canal where more rice and aquatic habitat is available. However, no snakes have been found to move within or across the NCC itself, suggesting that snakes are not moving between the middle-American Basin and the Natomas Basin. If the NCC represents a barrier to movement within the greater American Basin, then giant garter snakes may be present in two separate and genetically isolated sub-populations, requiring separate conservation and management. This type of genetic differentiation is known in giant garter snakes as revealed by regional subdivision in mitochondrial DNA haplotypes (Paquin *et al.* 2006).

The BRD has conducted studies at Gilsizer Slough, surrounding lands, and associated irrigation canals (Wylie *et al.* 1995; Wylie *et al.* 1997). Giant garter snakes were shown to use canal, marsh, and rice habitat (Wylie *et al.* 1995; Wylie *et al.* 1997). Snakes were particularly associated with irrigated canals that had thickly vegetated slopes. Fifty-five percent of telemetered snakes used rice fields at some time (Wylie *et al.* 1997). Because of few recaptures

and no clearly defined capture/recapture events, estimation of total numbers of giant garter snakes in the Gilsizer area was not possible; however, BRD speculates that numbers may be in the hundreds. Much of the Gilsizer Slough area is protected by the State. Also, 162 acres (66 hectares) of the Slough is protected as a result of mitigation for the Wild Goose Gas Pipeline and State Route 70-Algodon Road Interchange projects.

Factors Affecting the Snake within the Action Area - A number of State, local, private, and unrelated Federal actions have occurred within the action area (Natomas Basin) and adjacent region affecting the environmental baseline of the species. Some of these projects have been subject to prior section 7 consultation. These actions have resulted in both direct and indirect effects to giant garter snake habitat within the region. Projects affecting the environment in and around the action area include bridge replacements over the NEMDC and Steelhead Creek at Main Avenue, the Lower Dry Creek and Robia Creek Levee Improvement project, the Lower Northwest Interceptor project, and the North Natomas Comprehensive Drainage project.

The Sacramento International Airport has recently changed landuse of lands they own north of the west runway. Until recently, this land had been leased to local farmers and has been actively farmed in rice. The Airport has not proposed any compensation nor have they initiated consultation with the Service in order to examine the effects the loss of this rice would have on giant garter snakes within the Natomas Basin. There is a loss of at least 617 acres of active rice that served as aquatic habitat for the giant garter snake on Airport property. The Airport has decided to not renew rice leases on this land based on a November 17, 2005, letter from the FAA which listed corrective actions they required the Sacramento County Airport to complete in order to avoid legal actions from the FAA. As of December 31, 2007, all of the leases for rice on SCAS lands were terminated. At the date of this biological opinion, the FAA has not initiated section 7 consultation with the Service on the effects to giant garter snakes of their Federal action to have the Sacramento County Airport terminate the rice leases.

On-going development within the Natomas Basin also affects the snake and its habitat. In February of 2002, the Service issued an incidental take permit (ITP) to the Metro Air Park Property Owners Association (MAPPOA) for development activities associated with the implementation of the Metro Air Park Habitat Conservation Plan (MAPHCP). On June 27, 2003, the Service issued ITPs to the City of Sacramento, Sutter County, and TNBC for activities associated with the implementation of the Final NBHCP (City of Sacramento *et al.* 2003). The TNBC is the plan operator responsible for acquiring and managing habitat mitigation lands for the MAPHCP and NBHCP. The MAPHCP and NBHCP permits authorized incidental take of the giant garter snake and several other species resulting from the development of 17,500 acres (7,082 hectares) of land in the Natomas Basin; of this, approximately 8,512 acres (3,445 hectares) is suitable giant garter snake habitat (*e.g.*, ponds, canals, and rice fields) (Service 2003). A key component of the MAPHCP and NBHCP's Operating Conservation Strategy (OCS) is the acquisition of 0.5 acre (0.2 hectare) of habitat mitigation lands for every acre of land developed within the permit areas. A total of 75 percent of the mitigation lands protected under the plans will be suitable for the giant garter snake, with 50 percent in rice fields and 25 percent restored to managed marsh. Once the MAPHCP and NBHCP permit areas have been built out,

approximately 6,562 acres (2,656 hectares) of habitat will have been acquired/restored and will be actively managed for the giant garter snake, including 4,375 acres (1,771 hectares) of rice fields and 2,187.5 acres (521 hectares) of managed marsh.

As of December 31, 2006, the City of Sacramento had authorized grading on 6,785 acres (2,746 hectares) in the NBHCP permit area; Sutter County had not issued any urban development permits in the NBHCP permit area. In September of 2003, MAPPOA graded 800 acres (324 hectares) of the Metro Air Park site to prepare the site for development. Of the disturbed area, 190.4 acres (77 hectares) will be immediately developed; the remaining area will revert to agricultural use until it is eventually developed. As of December 31, 2007, no additional land has been graded at Metro Air Park. As of December 31, 2007, TNBC had acquired 4,092 acres (1,656 hectares) of lands to mitigate the impacts of these two HCPs.

The Service and CDFG consider the entire Natomas Basin as potential habitat for the snake because the lands are of generally uniform character and capable of restoration. To survive in the Basin, giant garter snakes require large blocks of wetland and adjacent upland habitat distributed throughout three population centers and connected to each other through a system of canals and other aquatic features. Brode and Hansen (1992) stated that the Basin provides the most important habitat remaining for the snake and observed that snake habitat within the Basin occurs in three large areas that are separated by major highways. Area 1 is defined as lands north of I-5 and west of State Route 99/70 (SR 99/70). Important habitat areas include Prichard Lake, the North Drain Canal, and its associated rice fields. Area 2 is defined as the lands south and west of I-5, and it's most important habitat area is Fisherman's Lake. Area 3 is defined as the lands east of I-5 and SR 99/70. The most important component of Area 3 is "Snake Alley", an area comprised of the North Main Canal and its associated rice fields and irrigation ditches on the east side of SR 99/70. The authors hypothesized that snakes could move between the three areas through large box culverts under the major highways. Brode and Hansen (1992) attributed the snake's continued success in the Basin to the numerous irrigation ditches, rice fields, and especially the extensive network of irrigation canals, feeder canals, and drains. The authors concluded by presenting a conceptual conservation plan for the snake in the Basin. This plan was based upon a minimum of one core habitat in each of the geographic areas with connecting canals to ensure snakes could move between each of the three areas. The Corps and SAFCA's proposed project is located in portions of all three areas. Much of the borrow and construction would occur within Area 1 along the Sacramento River east levee and near the North Main Canal and Area 2 adjacent to Fisherman's Lake and along the West Drainage Canal.

The continuing practice of fallowing rice fields on and around Airport property due to FAA corrective actions letter, and throughout the Natomas Basin, threatens the viability of giant garter snake populations and the effectiveness of the NBHCP OCS. Irrigated rice is important as foraging, shelter, and basking habitat for the snake. Rice may serve a particularly important role for snakes in the Natomas Basin as compared to its role as habitat in other parts of the species range. Rice, and other wetlands, adjacent to the ditches and canals may serve as vital nursery habitat for young giant garter snakes and as "way stations" for snakes as they make their way through the extensive ditch and canal system in the Natomas Basin. In particular, rice may be an

important resource for juvenile giant garter snakes by providing large amounts of cover and small prey for the juveniles to feed on late in the summer.

According to the CNDDB (2008), there are 40 records of giant garter snakes within the Natomas Basin and all of them are within 5 miles of the proposed project. Giant garter snakes have been documented on and directly adjacent to portions of the project area and within canals and ditches in the general area that are hydrologically connected with the aquatic features on the proposed project site. As described in the *Movements and Habitat Use* section of this biological opinion, snakes can travel considerable distances over the course of days and years in both aquatic and uplands habitats.

The proposed project area contains habitat components suitable for giant garter snake feeding, resting, mating, and other essential behaviors, as well as for movement corridors. Because of the biology and ecology of the giant garter snake, the presence of suitable habitat within the proposed project, and observations of the species, the Service has determined that the giant garter snake is reasonably certain to occur within the action area and be affected by the proposed project.

Valley Elderberry Longhorn Beetle

Status of the Species

Listing. The beetle was listed as a threatened species under the Act on August 8, 1980 (45 FR 52803). Critical habitat for the species was designated and published in 50 CFR §17.95. Two areas along the American River in the Sacramento metropolitan area have been designated as critical habitat for the beetle. The first area designated as critical habitat for this species is along the lower American River at River Bend (formerly Goethe) and Ancil Hoffman parks (American River Parkway Zone) and the second area is at the Sacramento Zone, an area about a half mile from the American River downstream from the American River Parkway Zone. In addition, an area along Putah Creek, Solano County, and the area west of Nimbus Dam along the American River Parkway, Sacramento County, are considered essential habitat, according to *The Valley Elderberry Longhorn Beetle Recovery Plan* (USFWS 1984). These critical habitat areas and essential habitat areas within the American River parkway and Putah Creek support large numbers of mature elderberry shrubs with extensive evidence of use by the beetle.

Life History. The elderberry shrub (*Sambucus* sp.) is the sole host plant for the valley elderberry longhorn beetle. Elderberries are locally common components of the remaining riparian forest and savannah landscapes, and to a lesser extent the mixed chaparral-foothill woodlands, of the Central Valley. The occupancy rates of the beetle are reduced in non-riparian habitats (e.g., Talley *et al.* in press), indicating that riparian elderberry habitat an important habitat type for the beetle.

Use of elderberry shrubs by the beetle, a wood borer, is rarely apparent. Frequently, the only exterior evidence of the shrub's use by the beetle is an exit hole created by the larva emerging just prior to the pupal stage. Observations of elderberry shrubs along the Cosumnes River and in the

Folsom Lake area indicate that larval beetles can be found in elderberry stems with no apparent exit holes; the larvae either succumb prior to constructing an exit hole or not developed sufficiently to construct one. Larvae appear to be distributed in stems which are 1.0 inch or greater in diameter at ground level and can occur living stems. *The Valley Elderberry Longhorn Beetle Recovery Plan* (USFWS 1984) and Barr (1991) further describe the beetle's life history.

Population Structure. The beetle is a specialist on elderberry plants, and tends to have small population sizes and occurs in low densities (Barr 1991; Collinge *et al.* 2001). It has been observed feeding upon both blue and red elderberry (USFWS 1984, Barr 1991) with stems greater than or equal to one inch in diameter (Barr 1991). Sightings of the beetle are rare and in most circumstances, evidence of the beetle is derived from the observation of the exit holes left when adults emerge from elderberry stems. The beetle tends to occur in areas with higher elderberry densities, but has lower exit hole densities than a closely related species, the California elderberry longhorn beetle (Collinge *et al.* 2001).

Distribution and Range. When the beetle was listed in 1980, the species was known from less than ten localities along the American River, the Merced River, and Putah Creek. By the time the *Valley Elderberry Longhorn Beetle Recovery Plan* was prepared in 1984, additional occupied localities had been found along the American River and Putah Creek. As of 2005, the California Range wide distribution extends from the Sacramento River in Shasta County, southward to an area along Caliente Creek in Kern County (CNDDB 2005). The CNDDB contained 190 occurrences for this species in 44 drainages throughout the Central Valley. However, the number of records should be viewed with caution as a record does not necessarily indicate a unique population. In many cases, there are multiple records within close proximity to one another within the same watershed or river. For example, 24 records are known within two miles of the American River (CNDDB 2006).

The beetle is considered a poor disperser based on the spatial distribution of occupied shrubs (Barr 1991; Collinge *et al.* 2001). Huxel and Hastings (1999) used computer simulations of colonization and extinction patterns based on differing dispersal distances, and found that the short dispersal simulations best matched the 1997 census data in terms of site occupancy. This suggests that dispersal and colonization are limited to nearby sites. At spatial scales greater than 6.2 miles, such as across drainages, beetle occupancy appears to be strongly influenced by regional extinction and colonization processes, and colonization is constrained by limited dispersal (Collinge *et al.* 2001; Huxel and Hastings 1999). Except for one occasion, drainages examined by Barr that were occupied in 1991, remained occupied in 1997 (Collinge *et al.* 2001; Huxel and Hastings 1999). The one exception was Stoney Creek, which was occupied in 1991, but not in 1997. All drainages found by Barr (1991) to be unoccupied in 1991, were also unoccupied in 1997. Collinge *et al.* (2001) further found that while the proportions of occupancy were similar, the number of sites examined containing elderberry and the density of elderberry at sites had decreased since Barr (1991), resulting in fewer occupied sites and groups. Studies suggest that the beetle is unable to re-colonize drainages where the species has been extirpated, because of its limited dispersal ability (Barr 1991; Collinge *et al.* 2001). This data suggests that drainages unoccupied by the beetle remain unoccupied.

Reasons for Decline and Threats to Survival. The beetle continues to be threatened by habitat loss and fragmentation, predation by the non-native Argentine ants (*Linepithema humile*) (Holway 1998; Huxel 2000; Huxel and Hastings 1999; Huxel *et al.* 2001; Ward 1987), and possibly other factors such as pesticide drift, non-native plant invasion, improper burning regimes, off-road vehicle use, rip-rap bank protection projects, wood cutting, and over-grazing by livestock.

Habitat Loss - Habitat destruction is one of the most significant threats to the beetle. Riparian forests, the primary habitat for the beetle, have been severely depleted throughout the Central Valley over the last two centuries as a result of expansive agricultural and urban development (Huxel *et al.* 2001; Katibah 1984; Roberts *et al.* 1977; Thompson 1961). As of 1849, the rivers and larger streams of the Central Valley were largely undisturbed. They supported continuous bands of riparian woodland four to five miles in width along some major drainages, such as the lower Sacramento River, and generally about two miles wide along the lesser streams (Thompson 1961). Most of the riverine floodplains supported riparian vegetation to about the 100-year flood line (Katibah 1984).

A large human population influx occurred after 1849, however, and much of the Central Valley riparian habitat was rapidly converted to agriculture and used as a source of wood for fuel and construction to serve a wide area (Thompson 1961). The clearing of riparian forests for fuel and construction made this land available for agriculture (Thompson 1961). Natural levees bordering the rivers, once supporting vast tracts of riparian habitat, became prime agricultural land (Thompson 1961). As agriculture expanded in the Central Valley, needs for increased water supply and flood protection spurred water development and reclamation projects. Artificial levees, river channelization, dam building, water diversion, and heavy groundwater pumping further reduced riparian habitat to small, isolated fragments (Katibah 1984). In recent decades, these riparian areas have continued to decline as a result of ongoing agricultural conversion as well and urban development and stream channelization. As of 1989, there were over 100 dams within the Central Valley drainage basin, as well as thousands of miles of water delivery canals and streambank flood control projects for irrigation, municipal and industrial water supplies, hydroelectric power, flood control, navigation, and recreation (Frayer *et al.* 1989). Riparian forests in the Central Valley have dwindled to discontinuous strips of widths currently measurable in yards rather than miles.

Some accounts state that the Sacramento Valley supported approximately 775,000 to 800,000 acres of riparian forest as of approximately 1848, just prior to statehood (Smith 1977; Katibah 1984). No comparable estimates are available for the San Joaquin Valley. Based on early soil maps, however, more than 921,000 acres of riparian habitat are believed to have been present throughout the Central Valley under pre-settlement conditions (Huxel *et al* 2001; Katibah 1984). Another source estimates that of approximately 5,000,000 acres of wetlands in the Central Valley in the 1850s, approximately 1,600,000 acres were riparian wetlands (Warner and Hendrix 1985; Frayer *et al.* 1989).

Based on a California Department of Fish and Game riparian vegetation distribution map, by 1979, there were approximately 102,000 acres of riparian vegetation remaining in the Central Valley. This represents a decline in acreage of approximately 89 percent as of 1979 (Katibah 1984). More extreme figures were given by Frayer *et al.* (1989), who reported that woody riparian forests in the Central Valley had declined to 34,600 acres by the mid-1980s (from 65,400 acres in 1939).

An even more recent analysis, completed by The Central Valley Historic Mapping Project, observed similar decreases in the amount of riparian habitat (Geographic Information Center 2003). Loss of riparian habitat between 1900 and 1990 in the Central Valley was about 96% in the southern portion of the Valley (Kern County to Fresno County) (16,000 acres remaining), 84% in the middle Valley (Merced County to San Joaquin County) (21,000 acres remaining) and 80% in the northern Valley (Sacramento and Solano counties to Shasta County) (96,000 acres remaining). Although these studies have differing findings in terms of the number of acres lost (most likely explained by differing methodologies), they attest to a dramatic historic loss of riparian habitat in the Central Valley.

Habitat Fragmentation - Destruction of riparian habitat in central California has resulted not only in a significant acreage loss, but also has resulted in beetle habitat fragmentation. Fahrig (1997) states that habitat fragmentation is only important for habitats that have suffered greater than 80 percent loss. Riparian habitat in the Central Valley, which has experienced greater than 90 percent loss by most estimates, would meet this criterion as habitat vulnerable to effects of fragmentation. Existing data suggests that beetle populations, specifically, are affected by habitat fragmentation. Barr (1991) found that small, isolated habitat remnants were less likely to be occupied by beetles than larger patches, indicating that beetle subpopulations are extirpated from small habitat fragments. Barr (1991) and Collinge *et al.* (2001) consistently found beetle exit holes occurring in clumps of elderberry bushes rather than isolated bushes, suggesting that isolated shrubs do not typically provide long-term viable habitat for this species.

Habitat fragmentation can be an important factor contributing to species declines because: (1) it divides a large population into two or more small populations that become more vulnerable to direct loss, inbreeding depression, genetic drift, and other problems associated with small populations; (2) it limits a species' potential for dispersal and colonization; and (3) it makes habitat more vulnerable to outside influences by increasing the edge:interior ratio (Primack 1998).

Small, isolated subpopulations are susceptible to extirpation from random demographic, environmental, and/or genetic events (Shaffer 1981; Lande 1988; Primack 1998). While a large area may support a single large population, the smaller subpopulations that result from habitat fragmentation may not be large enough to persist over a long time period. As a population becomes smaller, it tends to lose genetic variability through genetic drift, leading to inbreeding depression and a lack of adaptive flexibility. Smaller populations also become more vulnerable to random fluctuations in reproductive and mortality rates, and are more likely to be extirpated by random environmental factors. When a sub-population becomes extinct, habitat fragmentation

reduces the chance of recolonization from any remaining populations. The effect of habitat fragmentation likely is exacerbated by the poor dispersal abilities of the beetle (Collinge *et al* 2001; Talley 2005).

Habitat fragmentation not only isolates small populations, but also increases the interface between habitat and urban or agricultural land, increasing negative edge effects such as the invasion of non-native species (Huxel *et al.* 2001; Huxel 2000) and pesticide contamination (Barr 1991). Several edge effect-related factors may be related to the decline of the beetle.

Predation - The invasive Argentine ant (*Linepithema humile*) is a potential threat to the beetle (Huxel 2000). This ant is both an aggressive competitor and predator on native fauna that is spreading throughout riparian habitats in California and displacing assemblages of native arthropods (Ward 1987; Human and Gordon 1997; Holway 1998). The Argentine ant requires moisture and it may thrive in riparian or irrigated areas. A negative association between the presence of the ant and beetle exit holes was observed along Putah Creek in 1997 (Huxel 2000). This aggressive ant could interfere with adult mating or feeding behavior, or prey on eggs and larvae (e.g., Way *et al.* 1992). Surveys along Putah Creek found beetle presence where Argentine ants were not present or had recently colonized, but the beetle was absent from otherwise suitable sites where Argentine ants had become well-established (Huxel, in prep.). Between 1998 and 2002, the number of sites infested by the Argentine ant increased by 3 along Putah Creek and the American River (30 sites total were examined) (Huxel 2000; Holyoak and Talley 2001). The Argentine ant has been expanding its range throughout California since its introduction around 1907, especially in riparian woodlands associated with perennial streams (Holway 1998; Ward 1987). Huxel (in prep.) concluded that, given the potential for Argentine ants to spread with the aid of human activities such as movement of plant nursery stock and agricultural products, this species may come to infest most drainages in the Central Valley along the valley floor, where the beetle is found.

The beetle is also likely preyed upon by insectivorous birds, lizards, and European earwigs (*Forficularia auricularia*) (Klasson *et al.* 2005). These three predators move freely up and down elderberry stems searching for food. The European earwig is a scavenger and omnivore that was often found feeding on tethered mealworm (*Tenebrio monitor*) larvae. The earwig may be common in riparian areas and it may lay its eggs in dead elderberry shrubs. The earwig, like the Argentine ant, requires moisture and is often found in large numbers in riparian and urban areas. Earwig presence and densities tended to be highest in mitigation sites likely because of the irrigation, although this needs to be statistically tested (Klasson *et al.* 2005).

Pesticide Drift - Direct spraying with pesticides and related pesticide drift is a potentially harmful factor for the beetle. A wide range of such spraying is done to control mosquitoes, crop diseases, and undesirable plants and insects. Although there have been no studies specifically focusing on the direct and indirect effects of pesticides on the beetle, evidence suggests that the species may be adversely affected by some pesticide applications. Commonly used pesticides within the range of the beetle include insecticides, most of which are broad-spectrum and likely toxic to the beetle; herbicides, which may harm or kill its host elderberry plants; and broad-spectrum

pesticides toxic to many forms of life. The greatest pesticide use occurs in the San Joaquin Valley. Four counties in this region had the highest use: Fresno, Kern, Tulare, and San Joaquin (CDPR 2006). The peak timing of application depends on the chemical agent and other factors including the activity period of the targeted pest insects; the use of the agents may coincide with the most vulnerable period of beetle adult activity, egg-laying and initial larval exposure on the outside of elderberry stems (Talley *et al.* 2006). The California Department of Pesticide Regulation (CDPR) in 1997 listed 239 pesticide active ingredients applied in proximity to locations of beetle (same square mile per Marovich and Kishaba 1997 cited in Talley *et al.* 2006). Pesticide active ingredients sold in California have averaged on the order of 600 million pounds per year since about 1998 (CDPR 2006).

Pesticide use reported to the CDPR is only a fraction of the pesticides sold in California each year. About two-thirds of the active ingredients sold in a given year are not subject to use reporting, including home-use pesticide products. Recent studies of major rivers and streams documented that 96 percent of all fish, 100 percent of all surface water samples and 33 percent of major aquifers contained one or more pesticides at detectable levels (Gilliom 1999). Pesticides were identified as one of the 15 leading causes of impairment for streams included on the Clean Water Act section 303(d) lists of impaired waters. Because the beetle occurs primarily in riparian habitat, the contamination of rivers and streams likely has affects on this species and its habitat. Given the amount and scope of pesticide use, along with unreported household and other uses, and the proximity of agriculture to riparian vegetation in the Central Valley, it appears likely that pesticides are affecting the beetle and its elderberry habitat.

Invasive Plant Species - Invasive exotic plant species may significantly alter the habitat of the beetle. Without adequate eradication and control measures these non-native species may eliminate elderberry shrubs and other native plants. Pest plants of major importance in Central Valley riparian systems include black locust (*Robinia pseudoacacia*), giant reed (*Arundo donax*), red sesbania (*Sesbania punicea*), Himalayan blackberry (*Rubus armeniacus*), tree of heaven (*Ailanthus altissima*), Spanish broom (*Spartium junceum*), Russian olive (*Eleagnus angustifolia*), edible fig (*Ficus carica*), and Chinese tallowtree (*Sapium sebiferum*). Non-woody invasives such as ripgut brome (*Bromus diandrus*), foxtail barley (*Hordeum murinum*), *Lolium multiflorum*, and starthistle/knapweed (*Centaurea* spp.) also may impair elderberry germination or establishment, or elevate the risk of fire. Invasive plant control efforts often are limited by funding, labor, coordination with landowners, and the resilience and spread of their target plants. No rangewide assessment has been completed on the overall degree of impact of invasive plants on the beetle and its habitat. However, there are a number of local efforts to control invasive riparian plant species. For example, the American River Parkway has invasive species removal efforts by Sacramento Weed Warriors (a community stewardship project associated with the California Native Plant Society) and others, and the Cosumnes River Preserve has a group of volunteers who regularly remove exotics and restore native habitats (Talley *et al.* 2006).

Other Threats - Several other factors may threaten the beetle including fire, flooding, and over-grazing by livestock. The condition of elderberry shrubs can be adversely affected by fire, which is often common at the urban-wildland interface. Brush fires initially have a negative effect on

shrub condition and, therefore, beetle larvae through direct burning and stem die-off. A year after fire, however, surviving elderberry resprout and display rapid stem growth (Crane 1989). Fires often scarify the hard elderberry seed coat leading to germination of seedlings the following season (Crane 1989). Frequent or repeated fire, however, may kill remaining shoots, root crowns and seeds, causing elderberry to be eliminated from an area for many years since recruitment by seeds is patchy and generally slow (Crane 1989). Elderberry shrubs appeared suitable for the beetle two to six years after burning, but were often uninhabited, with the presence of old, burned exit holes suggesting pre-burn occupancy and post-burn vacancy (Talley *et al.* 2006.). The post-fire lag in occupancy is likely the result of the limited movements of the beetle. Beetle occupancy occurred six to seven years post burn and, as in the alluvial plain of the American River Parkway, is about the same within the post-burn compared with unburned areas (Talley *et al.* in press). No quantitative studies of the net effects of fire on the v beetle have been undertaken (e.g., examining beetle and elderberry through time after burns or in areas with varying burn frequencies and magnitude).

The beetle can tolerate flooding of its riparian habitat. The animal has higher occupancy rates in riparian than non-riparian habitats, and associations between the beetle and proximity to rivers were either not observed or there was a weak positive correlation with nearness to the river (Halstead and Oldham 1990; Talley 2005; Talley *et al.* in press). These findings illustrate that the beetle is not likely harmed by flooding and that higher habitat quality may be associated with rivers. In addition, if elderberry, a facultative riparian shrub, can withstand flooding, then the beetle likely will survive these events. Most floods occur during winter or early spring when the beetle is in its early life history stages, so that the effects of floods are even less likely to affect the beetle. If the shrub is exposed to prolong flooding (i.e. anoxia) and becomes severely stressed, then the beetle may be affected. The duration and magnitude of flooding at which elderberry stresses is uncertain and the levels of stress that affect the beetle is also unknown. Elderberry shrubs have adaptations that plants use to persist with flooding such as lenticels and aerenchyma, demonstrating that it is probably at least somewhat flood tolerant. Finally, if an area is flooded too frequently so that elderberry cannot survive then no beetles would be able to inhabit the area (Talley 2005).

Another potential factor in the beetle's decline is the effects of inappropriate levels of livestock grazing, which can result in destruction of entire elderberry plants and inhibition of elderberry regeneration. Cattle, sheep and goats readily forage on new elderberry growth, and goats will consume even decadent growth. Well-manicured stands of elderberries, such as occurs due to livestock grazing, have generally been shown to have a relative absence of beetles (USFWS 1984). The effects on the beetle of both grazing and exotic plant invasions are likely significantly exacerbated by the problem of habitat fragmentation of elderberries. Such fragmentation increases the edge:interior ratio of habitat patches, thereby facilitating the adverse effects of these outside influences.

Environmental Baseline

The beetle currently inhabits the Central Valley from southern Shasta County south to Kern County in the San Joaquin Valley (Barr 1991; Talley *et al.* 2006). Within this range, there are approximately 190 records of the animal, largely based on exit holes, (CNDDB 2006; Talley *et al.* 2006).

The beetle was listed as a threatened species due to the loss of its riparian habitat (USFWS 1980). Quantifying the loss of elderberry shrubs as a result of the agricultural and urban development over the past 200 years is near impossible. However, recent studies have identified plant communities that are associated with elderberry (Vaghti *et al.* submitted) and estimating loss of these communities offers insight into the loss of the beetle and its habitat. Lang *et al.* (1989) observed fewer numbers of elderberry shrubs in the lower reach (i.e., between Sacramento and Colusa) of the Sacramento River than the northern reach (i.e., Chico to Red Bluff). They attributed this difference to the loss of elderberry shrubs and riparian habitat in the southern reach of the Sacramento River as a result of extensive flood control activities such as the construction and maintenance of levees. The Central Valley Historic Mapping Project (Geographic Information Center 2003) observed similar decreases in the amount of riparian habitat. Loss of riparian habitat between 1900 and 1990 in the Central Valley was about 96% in the southern portion of the Valley (Kern County to Fresno County) (16,000 acres remaining), 84% in the middle Valley (Merced County to San Joaquin County) (21,000 acres remaining) and 80% in the northern Valley (Sacramento and Solano counties to Shasta County) (96,000 acres remaining).

In addition to the riparian habitat loss described by Lang *et al.* (1989), both the number of sites with elderberry shrubs and the density of elderberry within sites decreased between studies of the same areas in 1991 and 1997 which resulted in a lower number of occupied sites and shrub groups (Barr 1991; Collinge *et al.* 2001). Holyoak and Talley (2001) investigated natural recruitment and mortality rates of elderberry at seven sites along Putah Creek and the American River that had been previously sampled by Collinge *et al.* (2001). They observed that mortality and recruitment rates were similar between the two areas, illustrating that elderberry shrubs likely replace themselves in these relatively undisturbed areas.

In the northern portion of the beetle's range along the Sacramento River and 13 of its tributaries (including lands in Butte, Placer, Sacramento, Shasta, Sutter, Tehama, Yolo and Yuba counties), the beetle occurs in drainages that function as distinct, relatively isolated metapopulations (Collinge *et al.* 2001). Half of the 14 drainages in the Sacramento Valley surveyed by Barr (1991) in 1991 and again by Collinge *et al.* (2001) in 1997 remained unoccupied in both studies. The beetle experienced extirpation in two drainages and neither were recolonized. Collinge *et al.* (2001) concluded that because of dispersal limitations, unoccupied drainages were likely to remain unoccupied and those where the resident beetle population became extirpated were not likely to be recolonized. One of the implications of their results for conservation was that there is little chance that natural populations would recover following declines (Collinge *et al.* 2001).

The increase in the amount of riparian habitat through restoration and compensation efforts is valuable, but remains small in comparison to estimated historic losses of the habitat. Approximately 50,000 acres of existing riparian habitat has been protected in the Sacramento and San Joaquin Valley since 1980. In addition, approximately 5,000 acres of habitat has been restored for the benefit of the beetle (including planting of elderberries) and another 1,600 acres of riparian habitat has been restored however, no elderberry plantings were included (Talley *et al.* 2006). An undetermined amount of additional habitat has been restored as a result of compensation for section 7 projects. Despite the efforts of a number of agencies and organizations, the 5,000 acres of restoration activities is less than 1 percent of the estimated 890,000 acres of the historic riparian habitat lost in the Central Valley. Loss of the beetle and its habitat continues, including conversion of agricultural lands, urban development and other activities that are often unreported. The ability of restoration and enhancement of conservation sites to fully compensate for adverse effects to the animal and its lost remnant natural habitat, is uncertain (Holyoak *et al.* in press).

Evidence of the beetle, in the form of exit holes, have been found within some of the elderberry shrubs which would be transplanted as part of work under Phase 2. Additionally, evidence of valley elderberry longhorn beetles was documented in the California Natural Diversity Database 2008, along the Sacramento River in the southern portion of the Natomas Basin. The action area contains components that can be used by the listed animal for feeding, resting, mating, and other essential behaviors. Therefore, the Service believes that the valley elderberry longhorn beetle is reasonably certain to occur within the action area because of the biology and ecology of the animal, the presence of suitable habitat in and adjacent to the action area, as well as recent observations of this listed species.

Effects of the Proposed Action

Giant garter snake

Direct Effects

Overall Project

Land use changes due to SAFCA's project include the permanent loss of up to 299.65 acres of row and field crop, 78.48 acres of fallow agricultural fields (some of which was previously active rice), 45.03 acres of orchard, 127.98 acres of rice, and 30.37 acres of open water and other non-canal wetlands. The project includes a gain of 89.11 acres of woodland, 356.12 acres of grassland, 72.98 acres of managed marsh, and 65.88 acres of canals.

Depending on how the grasslands are managed, the conversion of row crop and fallow agricultural fields to grassland could be beneficial to giant garter snakes. Agricultural areas typically have high levels of disturbance due to crop maintenance and harvesting activities. Mortality of snakes by farm equipment would be highly likely. Fallow agricultural fields may lack adequate cover for snakes and increase the risk of predation. Some of the grassland would

be created on the slopes of the new levees and berms. While these grasslands would be subject to greater human disturbance than non-levee grasslands, due to maintenance requirements from the Corps, they would still suffer less disturbance than an active agricultural field. Flood control structures need to allow easy visual inspection from the top of the levee during the spring and fall. While RDs have varying ways of complying with this requirement, SAFCA is proposing to have RD 1000 mow levee slopes to a height which would allow for visual inspection but also be high enough to reduce the chance of coming into contact with a snake. The Corps also requires that the levee slopes receive rodent control measures to keep ground burrowing mammals from burrowing into the sides of the levee. This could include grouting ground squirrel holes closed, which would remove potential hibernacula for giant garter snakes in the winter months to using a rodenticide which would lessen the number of ground squirrels in the area.

Giant garter snakes are not typically found in orchards because of the high amount of overstory cover, therefore there would be a benefit to giant garter snake due to the loss of 45.03 acres of orchard habitat. However, SAFCA proposes to create an additional 89.11 acres of woodland to compensate for effects to Swainson's hawk nesting trees. It is not expected that giant garter snakes will use dense woodland areas. Therefore, this represents a net loss of 44.08 acres of habitat that is not expected to be used by giant garter snakes.

Because of the project, 72.98 acres of rice would be permanently converted to an upland habitat type. The SAFCA has proposed to compensate for the loss of rice by creating 70 acres of managed marsh on 55 acres of existing rice fields and 15 acres of annual grassland near Fisherman's Lake. Overall there would be a loss of 127.98 acres of rice from the Natomas Basin. Additionally, there will be a temporary loss of rice within the Natomas Basin due to borrow excavation from the Brookfield site. A total of 353 acres of rice would be unavailable for giant garter snakes in the Natomas Basin for one year due to borrow activities. The loss of rice reduces the amount and availability of habitat, including summer water, for the snake. Due to the large amount of rice that has been fallowed in the Natomas Basin (37 percent loss of active rice between 2004 and 2007), any additional loss of rice, even for 1 season, has a direct effect on giant garter snakes. Flooded rice fields act as seasonal marshes and produce high numbers of tadpoles, frogs and mosquitofish. Effects associated with reduced available summer water in the form of rice field habitat also include displacement of individual giant garter snakes from familiar habitat areas and result in giant garter snakes foraging over a wider area. Giant garter snakes may move to other areas of suitable habitat, but will encounter increased mortality from vehicles, exposure to temperature extremes, predation, and human disturbance while migrating to new areas. Migrating snakes or snakes using a larger foraging area may displace resident snakes or compete for food and shelter resources with resident snakes, resulting in reduced survivorship and fecundity of both resident and immigrant snakes.

Adverse effects from the reduction of rice fields may be greatest for gravid females, juveniles, and neonate snakes. Gravid females spend significant time basking in mid to late summer while incubating young, and thus may have reduced survivorship or fecundity if displaced from familiar retreats and basking sites (giant garter snakes are live bearers and contribute significant resources to brooding offspring). Abundant food resources are also essential for females to both

recover body mass after giving birth and to survive the overwintering period when the snakes do not forage. Abundant food resources are also essential to the survival of juveniles and neonates. Giant garter snakes typically double their weight in the first year, with rapid growth likely necessary to reach a size class no longer susceptible to predation by non-native predatory fish and bullfrogs. The reduced availability of rice fields will result in less small prey for young snakes, which would inhibit growth, result in delayed sexual maturation and decreased births and recruitment of individuals into the population. This could potentially skew the age structure of the population to older giant garter snakes. Juveniles and neonates also rely on developing sufficient body mass prior to overwintering in order to survive long periods without foraging. Temporary or permanent loss of rice fields will not only remove habitat, but will also have adverse effects on reproduction, recruitment, and survival of the snake that will continue to affect giant garter snake populations well beyond the project time frame.

To offset the effects of the permanent loss of 127.98 acres of rice and the temporary effects to 356 acres of rice in the basin, SAFCA proposes to create 72.98 acres of managed marsh and permanently protect 175 acres of rice. Managed marsh has the capability to provide higher quality habitat for giant garter snakes because the habitat is available for the snake year round, will be subject to less human disturbance from farming activities, protected in perpetuity with a Conservation Easement, and will hold water for longer periods of time than a rice field typically does. Providing protection in perpetuity in the form of a Conservation Easement on 175 acres of rice fields would also benefit the snake because the rice farming at this site would be managed by TNBC and would assure more "snake-friendly" rice habitat than a typical rice field.

SAFCA proposes to affect 14 acres of irrigation and drainage canals that are vitally important for giant garter snakes both for foraging and movement within the basin. The loss of a canal within the basin even for a single season could have a large detrimental effect to giant garter snakes and their ability to access areas within the Natomas Basin for foraging and cover. To minimize any temporal effects of filling irrigation and drainage ditches, SAFCA has proposed to construct the replacement irrigation canals and GGS/Drainage Canal before most of the fill of existing ditches and canals occurs, providing some time for habitat development before the loss. In some cases these canals would be created a full year in advance of filling existing canals. Additionally, SAFCA has proposed to create better aquatic canal habitat for giant garter snakes by assuring that the new GGS/Drainage Canal would have a minimum water depth of 4.5 feet between April and October, which is the active season for the giant garter snake. This reliable water supply will provide a corridor between TNBC reserves in the Fisherman's Lake area and reserves along the North Drainage Canal in the northwestern portion of the Natomas Basin. About 31.24 acres of giant garter snake canal and 38.43 acres of irrigation canal would be created with this project. An integral part of the GGS/Drainiage Canal is 10.21 acres of the benches that would be created intermittently along the canal. These benches would be inundated in the summer months and allow for the growth of vegetation which would provide both cover and a food source for giant garter snakes. While the canal itself provides connectivity between two core areas for giant garter snakes, the benches along the canal would provide the food source, cover, and potential nursery grounds for snakes as they travel between the two areas.

SAFCA proposes to purchase long-term water contracts from NCMWC to provide water for both the managed marsh and GGS/Drainage Canal. While the Service expects the GGS/Drainage Canal to provide benefits to giant garter snakes in the Natomas Basin by providing connectivity and offsetting the effects of their project, there is some concern regarding the long term protection of the canal because the project description does not provide a Conservation Easement on this feature. The SAFCA has assured the Service that it can provide the necessary protection through another type of easement for the giant garter snake and the Service is willing to work with SAFCA to create the language for the easement that satisfies all of the interested parties. However, it is the Service's preference that a Conservation Easement be placed on this feature and if agreement cannot be reached on the language of the easement, than the Service will have to reanalyze their effects and the GGS/Drainage Canal would be viewed as a minimization measure for their effects not a compensation measure.

Phase 2 Construction

Phase 2 construction includes work along the NCC and reaches 1-4B along the Sacramento River east levee. The Corps and SAFCA have proposed to complete the majority of the work during the active season of the giant garter snake (May 1 to October 1). Construction during this time would occur in 61.1 acres of developed land, 139.6 acres of annual grassland, 645.5 acres of row and field crop and fallow agriculture, 1.5 acres of orchard, 185 acres of rice (25 would be a permanent effect, 160 acres would be a temporary effect), 2 acres of canals and ditches, 22 acres of open water and other non-canal wetlands, and 10.3 acres of woodland. At the end of the construction season the proposed land cover types will be 53.5 acres of developed land, 30 acres of created woodland, 15.85 acres of preserved woodland, 168 acres of levee slope grassland, 123 acres of grassland on seepage berms and canal embankments, 19 acres of irrigation canal, 13.5 acres of GGS/Drainage Canal, and 175 acres of preserved rice. The newly created cover-types with the project would protected from future development through either a flood control easement, conservation easement, or drainage easement.

Phase 2 construction would primarily occur between May 1 and October 1. The only components of Phase 2 work which would occur outside of the giant garter snake's active season would be relocation of power poles, relocation of private irrigation pipelines, canals, and wells, and the removal, transplantation, and/or planting of trees and elderberry shrubs that are located in the Phase 2 footprint. To reduce the likelihood of disturbing or killing a giant garter snake that may be overwintering in uplands that would be affected this winter, SAFCA has proposed to erect exclusionary fencing around the areas where they would be working prior to October 1. This fence would be monitored daily prior to and during construction to insure that there are no breaches that a snake could get through. This should remove the chance that project construction would kill giant garter snakes when they are working in the winter months.

The remainder of the project would be constructed during the active period (May 1 – October 1) for the snake, resulting in a decreased risk of direct mortality of snakes. However, given the number of acres of aquatic and upland giant garter snake habitat affected within Phase 2, it is highly likely effects to snakes would include removal of cover and basking sites, filling or crushing of burrows or crevices, obstructing snake movement, and decreasing the prey base, and

may result in the direct disturbance, displacement, injury, and/or mortality of snakes. Snakes may disperse across or may bask on existing roads, and thus may be killed or injured by construction equipment or other vehicles accessing the project site.

Compensation for the loss of rice in Phase 2 would occur during Phase 4 with the creation of 72.98 acres of managed marsh along the western boundary of Fisherman's Lake. The creation of managed marsh at this location would connect to existing TNBC Preserve lands which currently are in managed marsh which would enlarge a core area for giant garter snakes in the Natomas Basin. While the Service recognizes the benefit of enlarging managed marsh within the Fisherman's Lake area, there would be a temporal loss of aquatic habitat for giant garter snake between when rice is converted to upland in Phase 2 and when marsh is created in Phase 4. If for some reason the Corps and SAFCA either do not complete all the project phases or do not provide the 72.98 acres of managed marsh in 2011, then they would have to reinitiate consultation with the Service as outlined on page 79 of this biological opinion.

Within the construction of Phase 2, SAFCA has proposed to create canal habitat in advance of canal that would be filled in Phase 3. This helps to offset effects due to the filling of canal which would be a loss of aquatic habitat for snakes, by allowing the new canals to become established in advance and also allow vegetation to begin to grow along the banks, which would provide cover from predation for the giant garter snake.

Valley Elderberry Longhorn Beetle

Effects to the valley elderberry longhorn beetle may occur with the transplantation of elderberry shrubs outside of the footprint of the levee enlargement. Loss of an elderberry shrub or even a stem can result in direct mortality of valley elderberry longhorn beetles or affect valley elderberry longhorn breeding and feeding because adult beetles rely solely on elderberry flowers for food and must lay their eggs on elderberry stems to successfully reproduce.

All three phases of the project have potential to affect about 40 elderberry shrubs through transplantation. This action will adversely affect the valley elderberry longhorn beetle. Any beetle larvae occupying these plants are likely to be killed when the plants are removed. An additional number of elderberry shrubs would remain where they currently are however, construction work would occur within 100 feet but no closer than 20 feet from the dripline of an elderberry shrub.

Temporal loss of habitat will occur. Although mitigation for impacts on the beetle involve creation or restoration of habitat, it generally takes five or more years for elderberry plants to become large enough to support beetles, and it generally takes 25 years or longer for riparian habitats to reach their full value (USFWS 1994). Temporal loss of habitat will temporarily reduce the amount of habitat available to beetles and may cause fragmentation of habitat and isolation of subpopulations. In cases where the proposed project will reduce the canopy closure of riparian forests, an edge effect is created that could result in reduced habitat quality for the

beetles. Beetles disperse poorly and the systematic removal of elderberry shrubs from a relatively connected river corridor has adverse effects well outside of the project's footprint.

Proposed avoidance and minimization measures should minimize adverse effects resulting from elderberry stem trimming or elderberry transplantation.

Effects of Phase 2 Construction to Valley Elderberry Longhorn Beetle

Table 3 lists the elderberry shrub stem counts and sizes which would be transplanted as part of the Phase 2 construction. Effects to the valley elderberry longhorn beetle due to transplantation of these shrubs are described above. Elderberry shrubs would be transplanted and elderberry seedlings and associated natives would be planted at one of the following properties: Rio Ramaza, Cummings, or Lasuevic.

Table 3. Elderberry Stem Sizes and Compensation

Location	Stems (maximum diameter at ground level)	Exit Hole on Shrub (Yes or No)	Elderberry Seedling Ratio	Associated Native Plant Ratio	Number of Stems Observed	Required Elderberry Plantings	Required Associated Native Plant Plantings
Riparian	stems ≥1" & ≤3"	No	2:1	1:1	33	66	66
		Yes	4:1	2:1	57	228	456
Riparian	stems > 3" & <5"	No	3:1	1:1	16	48	48
		Yes	6:1	2:1	13	78	156
Riparian	stems > 5"	No	4:1	1:1	16	64	64
		Yes	8:1	2:1	16	128	256
Non-riparian	stems ≥1" & ≤3"	No	1:1	1:1	23	23	23
		Yes	2:1	2:1	5	10	20
Non-riparian	stems > 3" & <5"	No	2:1	1:1	8	16	16
		Yes	4:1	2:1	2	8	16
Non-riparian	stems > 5"	No	3:1	1:1	2	6	6
		Yes	6:1	2:1	1	6	12
Total replacement plantings						681	1,139
Total Elderberry shrubs to be transplanted						23	
1,820 /10 = 182 valley elderberry longhorn beetle credits or 7.52 acres							

Cumulative Effects

Cumulative effects include the effects of future State, Tribal, local, or private actions affecting listed species that are reasonably certain to occur in the area considered in this biological opinion. Future Federal actions not related to this proposed action are not considered in determining the cumulative effects, but are subject to separate consultation requirements pursuant to section 7 of the Act.

The effectiveness of the NBHCP's Operating Conservation Strategy (OCS) relies on the City of Sacramento and Sutter County limiting development to a combined total of 15, 517 acres within their respective permit areas. The proposed project site is located outside the permitted development area, and SAFCA is not a permittee under the NBHCP; however, the plan assumes no significant new development in the basin outside of the City of Sacramento and Sutter County permit areas. The NBHCP outlines a carefully constructed OCS that balances reasonable development in the Basin with conservation of snake habitat in order to maintain a viable population of giant garter snakes in the basin and avoid jeopardy to this threatened species. The NBHCP and MAPHCP allow for urban development of certain areas (totaling up to 17,500 acres) in the Basin in return for the preservation of, and in some cases, restoration and management of 8,725 acres, in an interconnected preserve system, which when added to the baseline of agricultural and undeveloped lands in the basin, will conserve the Natomas Basin snake population. While the proposed project does not increase the number of developed acres beyond the 17,500 contemplated under the NBHCP and MAPHCP, it does change (in some cases, permanently) habitat types from one type to another. Loss of habitat which the 22 covered species of the NBHCPs may use include 299.65 acres of row and field crop, 78 acres of fallow fields, 45.03 acres of orchard, and 30.37 acres of open water and other non-canal wetlands. Increases in the following habitat types would occur with the project: 89.11 acres of woodland, 356.12 acres of grassland, 72.98 acres of managed marsh, and 65.88 acres of canal. While there would be a change in habitat types within the basin, the NBHCP covered species would still be able to use the habitats that SAFCA's project would be creating and development would be precluded from these areas through conservation easements, flood control easements, and drainage easements.

While SAFCA is not a signatory to the NBHCP, the plan sets forth a regional conservation strategy that covers the entire basin. The NBHCP's efficacy in maintaining a viable population of giant garter snake in the Basin depends, in significant part, on the retention of a sufficient amount of undeveloped acreage throughout the Basin, to support giant garter snake.[1] The NBHCP operates under the assumption that agricultural land in the Basin would continuously rotate between crop types, and therefore all land provides habitat for all 22 of the NBHCP covered species, including the giant garter snake.

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1 In NWF v. Norton, 2005 U.S. Dist LEXIS 33768, Judge Levi upheld the NBHCP and its strategy to protect the GGS in the Natomas Basin. However, in footnote 13 of the opinion, he cautioned that, "the Service and those seeking an ITP in the future will face an uphill battle if they attempt to argue that additional development in the basin beyond the 17,500 acres will not result in jeopardy" to the snake.

SAFCA's proposed project will directly affect existing land that has been preserved as mitigation for either the NBHCP or MAPHCP. During Phase 2 of the project, 1.63 acres of fallow row and grain crop would be affected at the Atkinson Preserve and 4.09 acres of alfalfa and 5.72 acres of wheat would be affected at the Huffman West Preserve. During Phase 4 of the project, 1.98 acres of alfalfa, 0.05 acre of developed, 0.83 acre of ruderal, and 0.48 acre of valley oak woodland would be affected at the Alleghany 50 Preserve and 0.044 acre of valley oak woodland and 0.00034 acre of riparian scrub would be affected at the Cummings Preserve. These areas would be replaced with levee slope covered in grassland. As provided for in the NBHCP (IV.C.2.c.(1)) SAFCA shall "pay for the value of replacing every acre of reserve land impacted." To accomplish this SAFCA has proposed to acquire existing TNBC land not currently dedicated to mitigation to offset acre-per-acre losses. This existing TNBC land would consist of rice, not the upland habitat types affected. The SAFCA will fund the perpetual maintenance, monitoring, and enhancement of these preserves for the benefit of the covered species. Because this land is currently and will be maintained in rice, this will benefit the giant garter snake.

The proposed project would positively affect the biological connectivity between and within two of the Basin's three major geographical areas and TNBC's preserve lands. The GGS/Drainage Canal that SAFCA proposes to construct would provide connectivity between the population of snakes and the TNBC preserves around Fisherman's Lake with the population of snakes and TNBC preserves in the northwest portion of the Natomas Basin near the North Drainage Canal. The SAFCA would provide guaranteed water in the canal between April and October, which would create aquatic connectivity. In an effort to increase the habitat quality of the corridor, SAFCA will create benches along the canal, which would be shallowly inundated in the summer months to provide a prey base support emergent marsh vegetation which would provide cover for the giant garter snake. The SAFCA proposes to manage this canal in perpetuity for the giant garter snake, and proposes to encumber the canal with an easement in which the conservation values prevail over drainage values. The SAFCA's plan to construct this canal would benefit connectivity and strengthen the success of the NBHCP.

In December 2008, FEMA will issue a new flood map for the Natomas Basin. This would place all of Natomas into the AE zone, which would require that builders place the bottom floor of new construction up to 20 feet above ground level to keep it out of the floodplain. This would effectively stop new construction in Natomas. While not directly growth-facilitating, the proposed project would serve planned and reasonably foreseeable growth by providing flood protection to the Natomas Basin which is currently an impediment to future growth (planned or otherwise) in the Natomas Basin. It is likely that some of the growth (commercial, municipal, and residential) in the Natomas Basin will not require section 7 consultation with the Service for compliance with the Act, and will not obtain take coverage pursuant to section 10 of the Act. Currently, the NBHCP and the East Contra Costa HCP are the only two permitted regional HCPs in the Sacramento area, although Placer, Yolo, South Sacramento, Yuba, and Sutter are all developing regional HCPs. Until these regional HCPs are finalized, there is no mechanism to provide "take" coverage for projects with no Federal nexus besides these projects pursuing their own individual HCPs. Some "take" of listed species is likely to occur for which no

minimization, avoidance, and compensation/mitigation measures for federally-listed species are implemented.

SAFCA, the Corps, the city of Sacramento, Sacramento County, and Sutter County should understand that future development within the Natomas Basin could negatively affect the NBHCP and MAPHCP and potentially jeopardize the giant garter snake in the Natomas Basin. Any additional "take" of listed species outside what has been analyzed in this biological opinion or the NBHCP and MAPHCP cannot occur without appropriate permits or consultations with the Service and CDFG.

The cumulative effects of reasonable foreseeable projects in the Natomas Basin may pose a significant threat to the eventual recovery of the giant garter snake. The following proposed projects could significantly affect the sustainability of giant garter snakes in the Natomas Basin when considered cumulatively with the proposed Natomas Levee Improvement Project:

- The proposed Greenbriar residential development is located on an approximately 577-acre site south of Elkhorn Boulevard and west of State Highway 99. Development on this site could result in the loss of giant garter snake habitat adjacent to Lone Tree Canal, depending on the configuration of houses and infrastructure.
- Natomas Joint Vision, as currently proposed by the City of Sacramento and Sacramento County, is to develop approximately 6,000 acres in the area of the County outside of the City's permitted area under the NBHCP.
- Sacramento International Airport's Master Plan would enlarge the airport on land currently owned by the airport and would occur through 2020. Much of the land slated for airport expansion is currently in agricultural production.

Other projects which are reasonably foreseeable and should be considered cumulative with the proposed project, but for which the Service has little to no information about the extent of their effects to giant garter snakes, include:

- Camino Norte
- Downtown Natomas Airport Light Rail
- Pacific Gas & Electric Line 406/407 Pipeline
- Sacramento Municipal Utility District Powerline – Elkhorn Substation
- Sutter Pointe Specific Plan

Conclusion

After reviewing the current status of the giant garter snake and valley elderberry longhorn beetle, the environmental baseline for the species, the effects of the proposed project, and the cumulative effects on this species, it is the Service's biological opinion that the proposed Natomas Landside Improvements Project, as described herein, is not likely to jeopardize the continued existence of

the giant garter snake or valley elderberry longhorn beetle. The project will not result in a net destruction or adverse modification of valley elderberry longhorn critical habitat.

The Corps and SAFCA have proposed to improve flood protection for the Natomas Basin above what currently exists. Two HCPs currently exist within the Natomas Basin and are based on future development occurring within the permit area of the MAPHCP and NBHCP. The baselines and assumptions for which these HCPs were developed were based on no additional development occurring within the basin outside of these permit areas and no change in landuse practices. Sacramento County and the City of Sacramento are already proposing additional development outside of the existing permit areas. Additionally, the Natomas Basin has experienced a large amount of rice fallowing both in land held by private farmers and leases terminated on Sacramento County Airport property. While the Service has concluded that SAFCA's project would not jeopardize the giant garter snake or valley elderberry longhorn beetle, it does facilitate growth within the Natomas Basin, which would require additional analysis to determine if this growth could jeopardize any of the 22 species covered by the MAPHCP and NBHCP. If growth outside of the permit areas were to occur within the Natomas Basin, these future projects must have a higher conservation outcome than currently exists in the HCPs and must be closely coordinated with the Service.

INCIDENTAL TAKE STATEMENT FOR PHASE 2 CONSTRUCTION

Section 9 of the Act and Federal regulation pursuant to section 4(d) of the Act prohibit the take of endangered and threatened species, respectively, without special exemption. Take is defined as harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect, or to attempt to engage in any such conduct. Harass is defined by the Service as an intentional or negligent act or omission which creates the likelihood of injury to a listed species by annoying it to such an extent as to significantly disrupt normal behavioral patterns which include, but are not limited to, breeding, feeding or sheltering. Harm is defined by the Service to include significant habitat modification or degradation that results in death or injury to listed species by impairing behavioral patterns including breeding, feeding, or sheltering. Incidental take is defined as take that is incidental to, and not the purpose of, the carrying out of an otherwise lawful activity. Under the terms of section 7(b)(4) and section 7(o)(2), taking incidental to and not intended as part of the agency action is not considered to be prohibited taking under the Act, provided that such taking is in compliance with this Incidental Take Statement.

The measures described below are nondiscretionary for listed species in Phase 2 of this opinion and must be implemented by the Corps in order for the exemption in section 7(o)(2) to apply. The Corps has a continuing duty to regulate the activity that is covered by this incidental take statement. If the Federal agency (1) fails to adhere to the terms and conditions of the incidental take statement, and/or (2) fails to retain oversight to ensure compliance with these terms and conditions, the protective coverage of section 7(o)(2) may lapse.

Amount or Extent of Take

Giant Garter Snake

The Service anticipates that incidental take of the snake will be difficult to detect or quantify for the following reasons: giant garter snakes are cryptically colored, secretive, and known to be sensitive to human activities. Snakes may avoid detection by retreating to burrows, soil crevices, vegetation, or other cover. Individual snakes are difficult to detect unless they are observed, undisturbed, at a distance. Most close-range observations represent chance encounters that are difficult to predict. It is not possible to make an accurate estimate of the number of snakes that will be harassed, harmed or killed during Phase 2 construction activities (staging areas, work on canal banks, soil borrow areas, and vehicle traffic to and from borrow areas). In instances when take is difficult to detect, the Service may estimate take in numbers of species per acre of habitat lost or affected as a result of the action. Therefore, the Service anticipates that all giant garter snakes inhabiting 187 acres of aquatic and 818.9 acres of upland habitat may be harassed, harmed, or 2 giant garter snakes killed by loss and destruction of habitat, as a result of the project.

Valley Elderberry Longhorn Beetle

The Service expects that incidental take of the valley elderberry longhorn beetle will be difficult to detect or quantify. The cryptic nature of these species and their relatively small body size make the finding of an injured or dead specimen unlikely. The species occurs in habitats that make them difficult to detect. Due to the difficulty in quantifying the number of beetles that will be taken as a result of the proposed action, the Service is quantifying take incidental to the project as the number of elderberry stems one inch or greater in diameter at ground level (beetle habitat) that will become unsuitable for beetles due to direct or indirect effects as a result of Phase 2 construction. Therefore, the Service estimates that all beetles inhibiting 23 elderberry plants containing stems 1 inch or greater at ground level (118 stems between 1-3 inches, 39 stems between 3 and 5 inches and 35 stems $\geq$5 inches; see Table 3 in the text) will become unsuitable as a result of the proposed action.

Effect of the Take

The Service has determined that this level of anticipated take is not likely to result in jeopardy to the giant garter snake, or valley elderberry longhorn beetle, and will not result in the destruction or adverse modification of designated critical habitat because in the case of the giant garter snake critical habitat has not been designated and it is outside of the critical habitat for valley elderberry longhorn beetle.

Reasonable and Prudent Measures

The following reasonable and prudent measures are necessary and appropriate to minimize the effect of the proposed project on the giant garter snake and valley elderberry longhorn beetle.

1. The Corps and SAFCA shall implement the project as proposed in the biological assessment and this biological opinion.

2. Effects of harassment of individual giant garter snakes within the proposed project, and of the loss or degradation of the species' habitat shall be minimized.

3. Effects of harassment of individual valley elderberry longhorn beetle, and of the loss and degradation of the species' habitat shall be minimized.

Terms and Conditions

In order to be exempt from the prohibitions of section 9 of the Act, the Corps must ensure compliance with the following terms and conditions, which implement the reasonable and prudent measures described above. These terms and conditions are nondiscretionary.

1. The following terms and conditions implement reasonable and prudent measure one (1):

    a. The Corps and SAFCA shall minimize the potential for incidental take of the giant garter snake and valley elderberry longhorn beetle resulting from the project related activities by implementation of the project description as described in the biological assessment and the project description of this biological opinion.

    b. If requested, before, during, or upon completion of ground-breaking and construction activities, the project proponents shall allow access by Service and/or California Department of Fish and Game personnel to the project site to inspect project effects to the snake and valley elderberry longhorn beetle.

    c. A Service approved Worker Environmental Awareness Training Program for construction personnel shall be conducted by a Service-approved biologist for all construction workers prior to the commencement of construction activities. The program shall provide workers with information on their responsibilities with regard to the giant garter snake and valley elderberry longhorn beetle, an overview of the life-history of the species, information on take prohibitions, and protections afforded the species under the Act. Written documentation of the training must be submitted to the Sacramento Fish and Wildlife Office within 30 days of the completion of training. As needed, training shall be conducted in Spanish for Spanish language speakers and other languages as needed or necessary.

    d. The applicants shall include a copy of this biological opinion within its solicitations for design and construction of the proposed project making the primary contractor responsible for implementing all requirements and obligations included within the biological opinion, and to educate and inform all other contractors involved in the project as to the requirements of the biological opinion.

2. The following terms and conditions implement reasonable and prudent measure two (2):

   a. The project proponents shall minimize the potential for harm or harassment of the snake resulting from project-related activities by implementation of the conservation measures as described in the Corps' Biological Assessment and appearing in the project description (pages 3-44) of this biological opinion.

   b. At least 30 calendar days prior to initiating construction activities, the project proponents shall submit the names and curriculum vitae of the biological monitor(s) for the proposed project. Monitors shall have the ability to differentiate giant garter snakes from other snakes and the authority to stop construction activities if a snake is encountered during construction until appropriate corrective measures have been completed or until the snake is determined to be unharmed.

   c. For Phase 2 work which would occur outside of the giant garter snake active window (power pole relocations and private irrigation canal relocation) exclusion fencing would be placed around upland areas that giant garter snakes could use to overwinter. The exclusionary fencing would be monitored everyday prior to and during construction to ensure that openings do not develop that would allow the entry of a giant garter snake into the construction area.

   d. Construction activity shall be conducted between May 1 and October 1. This is the active period for the snake and direct mortality is lessened, because snakes are expected to actively move and avoid danger. If it appears that construction activity may go beyond October 1, the project proponents shall contact the Service as soon as possible, but not later than July 15 of the year in question, to determine if additional measures are necessary to minimize take.

   e. The project proponents shall implement Best Management Practices (BMPs) to prevent sediment from entering areas containing snake habitat, including, but not limited to, silt fencing, temporary berms, no cleaning of equipment in or near snake habitat, installation of vegetative strips, and temporary sediment disposal.

   f. Runoff from dust control and oil and other chemicals used in other construction activities shall be retained in the construction site and prevented from flowing into areas containing snake habitat. The runoff shall be retained in the construction areas by creating small earthen berms, installing silt fences or hay-bale dikes, or implementing other measures on the construction site to prevent runoff from entering the habitat of the snake.

   g. Project-related vehicles shall observe a 20-mile-per-hour speed limit within construction areas, except on County roads and State and Federal highways. This

is particularly important during periods when the snake may be sunning or moving on roadways.

h. To avoid attracting snake predators, all trash items, such as wrappers, cans, bottles, and food scraps, must be disposed of in closed containers and removed at least once a day from the entire project site.

i. Within 24-hours prior to the commencement of construction activities, the site shall be inspected by a Service-approved biologist. The biologist will provide the Service with a written report that adequately documents the monitoring efforts within 24-hours of commencement of construction activities. Snakes encountered during construction activities shall be allowed to move away from the area on their own volition. The biologist shall notify the Service immediately if any listed species are found on-site, and will submit a report, including date(s), location(s), habitat description, and any corrective measures taken to protect the species found. The biologist shall be required to report any take to the Service immediately by telephone at (916) 414-6600 and by electronic mail or written letter addressed to the Deputy Assistant Field Supervisor, within one (1) working day of the incident. The project area shall be re-inspected by the monitoring biologist whenever a lapse in construction activity of two weeks or greater has occurred.

j. Erosion control structures will be installed concurrently with construction. Erosion control structures will be constructed so runoff will be directed away from sensitive habitats. Tightly woven fiber netting (mesh size less than 0.25 inch) or similar material shall be used for erosion control or other purposes at the project site to ensure giant garter snakes and other reptiles or amphibians are not trapped by the erosion control material. This limitation will be communicated to the contractor through use of Special Provisions included in the bid solicitation package. Coconut coir matting is an acceptable erosion control material. No plastic mono-filament matting shall be used for erosion control. The edge of the material shall be buried in the ground to prevent giant garter snakes and other reptiles and amphibians from crawling underneath the material. Erosion control measures shall direct water flow into existing drainages or disperse water across vegetated areas in order to avoid concentrating water.

k. Movement of heavy equipment to and from the project site shall be restricted to established roadways to minimize habitat disturbance. Stockpiling of construction materials, including portable equipment, vehicles, and supplies, shall be restricted to the designated construction staging area and exclusive of aquatic habitat avoidance areas. Aquatic snake habitat adjacent to the project area shall be flagged and avoided by all construction personnel.

l. To the extent feasible, the project proponents shall confine clearing of vegetation and scraping, or digging, of soil to the minimal area necessary to facilitate construction activities.

m. High visibility fencing shall be placed to prevent encroachment of construction personnel and equipment into areas containing snake habitat. The fencing shall be inspected before the start of each work day and maintained by the project proponents until completion of the project. The fencing may be removed only when the construction of the project is completed.

n. After completion of construction activities, any temporary fill and construction debris shall be removed. As described in the biological assessment and the project description of this biological opinion, the project proponents will restore all snake habitat subject to temporary ground disturbances, including storage and staging areas and temporary roads. These areas shall be re-contoured, if appropriate, and re-vegetated with appropriate locally-collected native plant species to promote restoration of the area to pre-project conditions. All temporary fill and construction debris shall be removed. An area subject to "temporary" disturbance includes any area that is disturbed during the project, but that, after project completion, will not be subject to further disturbance and has the potential to be re-vegetated. Appropriate methods and plant species used to re-vegetate such areas will be determined on a site-specific basis in consultation with the Service and the CDFG. Restoration work may include replanting emergent vegetation. Refer to the Service's *Guidelines for the Restoration and/or Replacement of Giant Garter Snake Habitat.* A written report shall be submitted to the Service within ten (10) working days of the completion of construction at the project site.

o. The Corps and SAFCA shall ensure compliance with the reporting requirements.

p. Prior to construction on May 1, 2009, the Corps and SAFCA will have the following documents completed and approved by the Service:

- drainage easement language for the GGS/Drainage Canal;
- Mitigation and Monitoring Plan and Long-Term Management Plan;
- encumbrances on a portion of the District Assessment Fee; and
- contract with NCMWC to provide reliable water for the GGS/Drainage Canal and managed marsh.

3. The following terms and conditions implement reasonable and prudent measure three (3):

a. The procedures outlined in the Service's *Conservation Guidelines for the Valley Elderberry Longhorn Beetle* dated July 9, 1999, shall be followed for all actions

related to the proposed project.

b. Elderberry shrubs will be fenced with high visibility construction fencing. In areas where the typical 20-foot buffer from the dripline of the elderberry shrub is encroached on, the fencing will be placed as far from the elderberry shrub's dripline as construction activities will allow.

c. A biological monitor will be present on site when work will encroach on the 20-foot elderberry buffer. The monitor will have the authority to stop construction within 20 feet of the shrub if unauthorized take of the beetle occurs. The monitor shall contact the Service immediately to determine what corrective measures need to be taken.

d. Compensation plantings shall occur within the same year as the transplantation of the elderberry shrubs. The selection of the final compensation site for elderberry shrubs shall be coordinated with the Service. A Service reviewed plan for the longterm maintenance and monitoring of the elderberry compensation site shall be completed prior to transplantation.

Reporting Requirements

A post-construction compliance report prepared by the monitoring biologists must be submitted to the Chief of the Endangered Species Division (Central Valley) at the Sacramento Fish and Wildlife Office within thirty (30) calendar days of the completion of construction activity or within thirty (30) calendar days of any break in construction activity lasting more than thirty (30) calendar days. This report shall detail: (i) dates that groundbreaking at the project started and the project was completed; (ii) pertinent information concerning the success of the project in meeting compensation and other conservation measures; (iii) an explanation of failure to meet such measures, if any; (iv) known project effects on the giant garter snake, if any; (v) occurrences of incidental take of any these species; and (vi) other pertinent information.

The Corps must require SAFCA to report to the Service immediately any information about take or suspected take of federally-listed species not authorized in this biological opinion. The SAFCA must notify the Service within 24 hours of receiving such information. Notification must include the date, time, and location of the incident or of the finding of a dead or injured animal. In the case of a dead animal, the individual animal should be preserved, as appropriate, and held in a secure location until instructions are received from the Service regarding the disposition of the specimen or the Service takes custody of the specimen. The Service contact persons is, Chief of the Endangered Species Division (Central Valley) at (916) 414-6600, and the Resident Agent-in-charge of the Service's Law Enforcement Division at (916) 414-6660.

Any contractor or employee who during routine operations and maintenance activities inadvertently kills or injures a listed wildlife species must immediately report the incident to their

representative. This representative must contact the CDFG immediately in the case of a dead or injured listed species. The CDFG contact for immediate assistance is State Dispatch at (916) 445-0045.

CONSERVATION RECOMMENDATIONS

Section 7(a)(1) of Act directs Federal agencies to utilize their authorities to further the purposes of the Act by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agency activities that can be implemented to further the purposes of the Act, such as preservation of endangered species habitat, implementation of recovery actions, or development of information and data bases.

1. The Corps and SAFCA should assist in the implementation of the draft, and when published, the final Recovery Plan for the giant garter snake.

2. The Corps and SAFCA should provide funding to researchers studying topics identified by the Service in the draft, and when published, the final Recovery Plan for the giant garter snake.

3. The Corps should use environmental restoration authorities to acquire and restore garter snake habitat from willing sellers.

To be kept informed of actions minimizing or avoiding adverse effects or benefiting listed and proposed species or their habitats, the Service requests notification of the implementation of any conservation recommendations.

REINITIATION - CLOSING STATEMENT

This concludes formal consultation with the Corps on the Natomas Levee Improvement Project. As provided in 50 CFR 402.16, re-initiation of formal consultation is required where discretionary Federal agency involvement or control over the action has been maintained (or is authorized by law) and if: (1) the amount or extent of incidental take is exceeded; (2) new information reveals effects of the proposed action may affect listed species or critical habitat in a manner or to an extent not considered in this opinion; (3) the agency action is subsequently modified in a manner that causes an effect to listed species or critical habitat that was not considered in this opinion; or (4) a new species or critical habitat is designated that may be affected by the proposed action. In instances where the amount or extent of incidental take is exceeded, any operations causing such take must cease pending re-initiation.

If you have any questions regarding this biological opinion on the Natomas Landside Improvements Project, please contact Jennifer Hobbs at (916) 414-6541 or Jana Milliken, Sacramento Valley Branch Chief.

Sincerely,

Ken Sanchez
Acting Field Supervisor

cc:
Elizabeth Holland, Corps, Sacramento, CA
Todd Gardner, CDFG, Sacramento, CA
Peter Buck, SAFCA, Sacramento, CA
Kelly Fitzgerald, EDAW, Sacramento, CA

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